

**DENISON INDEPENDENT  
SCHOOL DISTRICT**

**ANNUAL FINANCIAL REPORT  
FOR THE YEAR ENDED**

**AUGUST 31, 2019**

# DENISON INDEPENDENT SCHOOL DISTRICT

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**CERTIFICATE OF THE BOARD**

Denison Independent School District  
Name of School District

Grayson  
County

091-903  
Co. - Dist. Number

We, the undersigned, certify that the attached annual financial reports of the above named school district were reviewed and (check one)  approved \_\_\_\_\_ disapproved for the year ended August 31, 2019, at a meeting of the board of trustees of such school district on the 19<sup>th</sup> day of November, 2019.

  
Signature of Board Secretary

  
Signature of Board President

If the board of trustees disapproved of the auditor's report, the reason(s) for disapproving it is (are): (attach list as necessary)

# Kirk & Richardson, P.C.

Members of the American Institute of Certified Public Accountants  
Governmental Audit Quality Center

## INDEPENDENT AUDITOR'S REPORT

Board of Trustees  
Denison Independent School District  
1201 South Rusk Avenue  
Denison, Texas 75020

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Denison Independent School District (the "District") as of and for the year ended August 31, 2019, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District, as of August 31, 2019, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Other Matters**

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information on pages 6-13 and 62 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Also included as required supplementary information are the following the following schedules related to the Teacher Retirement System (TRS) of Texas: Schedule of the District's Proportionate Share of the Net Pension Liability – TRS of Texas, Schedule of District Contributions – TRS of Texas, Schedule of the District's Proportionate Share of the Net OPEB Liability – TRS of Texas, Schedule of District Contributions for Other Post-Employment Benefits – TRS of Texas, and the Notes to Required Supplementary Information as reported on pages 64 through 71 respectively. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The combining fund financial statements and the required Texas Education Agency schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is also not a required part of the basic financial statements.

The combining fund financial statements, the required Texas Education Agency schedules, and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining fund financial statements, the required Texas Education Agency schedules, and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The Texas Education Agency requires school districts to include certain information in the Annual Financial and Compliance Report in conformity with laws and regulations of the State of Texas. This information is in Exhibits identified in the Table of Contents as J-1, J-4, and J-5.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated November 14, 2019, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of law, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing on internal control over financial reports and compliance with the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

*Kirk & Richardson, P.C.*

Kirk & Richardson, P.C.  
Fort Worth, Texas  
November 14, 2019



# DENISON INDEPENDENT SCHOOL DISTRICT

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## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED AUGUST 31, 2019 UNAUDITED

As management of the Denison Independent School District (the "District"), we offer this narrative overview and analysis of the financial activities of the District for the fiscal year ended August 31, 2019. Please read this narrative in conjunction with the independent auditor's report and the District's financial statements, which follow this section.

### FINANCIAL HIGHLIGHTS

- The net position of the District at the close of its fiscal year was \$3,090,896, an increase of \$3,436,659 over last year as a result of current year operations. Unrestricted net position is \$(12,875,519) an increase of \$2,454,659 over last year's balance of \$(15,330,178). Net Investment in Capital Assets is \$12,644,709. The remaining \$3,321,706 is restricted for Federal and State Programs, Debt Service, Campus Activities, and Other Purposes.
- As of the close of the current fiscal year, the District's governmental funds reported a combined ending fund balance of \$23,561,566 an increase of \$4,041,924 over the prior year. The General Fund increased by \$3,193,752 from current year operations. Other funds had a net increase of \$848,172. The Debt Service Fund increased \$967,634 offset by a decrease of \$(92,520) in the National Breakfast & Lunch Program, \$(13,796) in the Campus Activity Funds, and \$(13,146) in Local Grant Funds.
- At the end of the current fiscal year, unassigned fund balance for the General Fund was \$19,813,372 or 46% of total General Fund current year expenditures. Prior year unassigned fund balance for the General Fund was \$16,627,041, or 40% of total General Fund expenditures.
- No new programs were added during the year

### OVERVIEW OF THE FINANCIAL STATEMENTS

The discussion and analysis are intended to serve as an introduction to the District's basic financial statements. The District's basic financial statements consist of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements.

- Government-wide financial statements - These statements provide information about the activities of the District as a whole and present both a long-term and short-term view of the District's finances. The government-wide financial statements include the statement of net position and the statement of activities.

The statement of net position presents information on all of the District's assets, deferred outflows/inflows, and liabilities, with the difference being reported as net position. Over time, increases and decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The statement of activities presents information on all of the current year's revenues and expenses regardless of when cash is received or paid. Thus, revenues and expenses are reported in the statement for some items that will only result in cash flows in future fiscal periods.

The District's government-wide financial statements distinguish the functions of the District as being principally supported by taxes and intergovernmental revenues (government activities) as opposed to business-type activities that are intended to recover all or a significant portion of their costs through user fees and charges.

Fund financial statements – These statements report the District's operations in more detail than the government-wide statements by providing information about the District's most significant funds. Some funds are required by State law and/or bond covenants. Other funds may be established by the Board to control and manage money for particular purposes or to show that it is properly using certain taxes or grants. The District has a blended component unit, which is included because of the significance of its operations or financial relationship with the District. The blended component unit is described below.

- Blended component unit. The Component Unit columns in the Statement of Fiduciary Net Position and the Statement of Changes in Fiduciary Fund Net Position include financial data of The Denison Independent School District Education Foundation, Inc., ("Foundation"). The component unit is fiduciary in nature and as such is included only in the fund financial statements with the District's fiduciary funds. The primary purpose of the Foundation is to generate resources to enhance the quality of education of all students of the District. The Foundation is governed by a board of directors consisting of citizens of the community, District employees, and District board members.

All the funds of the District can be divided into three categories; governmental funds, proprietary funds, and fiduciary funds.

- Governmental funds – these financial statements tell how services were financed in the short term as well as what resources remain for future spending. They reflect the flow of current financial resources and supply the basis for tax levies and the appropriations budget.
  - Proprietary funds – these financial statements tell how goods or services of the District were sold to departments within the District or to external customers and how the revenues covered the expenses of the goods or services.
  - Fiduciary funds – these financial statements provide information about activities for which the District acts solely as a trustee or agent for the benefit of others, for example, student activity funds and scholarships for graduating students. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the District's operations.
- Notes to the financial statements - The notes provide additional information that is essential to a complete understanding of the data provided in the government-wide statements and the fund financial statements.



- Other information – This annual report contains other supplementary information in addition to the basic financial statements and the notes to the financial statements. The Management’s Discussion and Analysis is required supplementary information under governmental accounting standards. The “Combining Schedules” for nonmajor funds contain even more information about the District’s individual funds. The “Required Texas Education Agency Schedules” and “Reports on Internal Controls, Compliance and Federal Awards” contain data used by monitoring or regulatory agencies for assurance that the District is using supplied funds in compliance with terms of grants.

**GOVERNMENT-WIDE FINANCIAL ANALYSIS**

The following analysis presents both current and prior year data and discusses significant changes in the accounts. Our analysis focuses on the net position (Table 1) and the statement of activities (Table 2) of the District’s governmental activities.

**Table 1  
Net Position**

	Governmental Activities	
	2019	2018
<b>ASSETS:</b>		
Current and other assets	\$ 29,456,949	\$ 24,484,447
Capital assets	91,173,988	92,206,042
Total assets	<u>120,630,937</u>	<u>116,690,489</u>
<b>DEFERRED OUTFLOWS OF RESOURCES:</b>		
Deferred Charge for Refunding	1,062,588	1,151,137
TRS – Pension	6,787,218	3,020,273
TRS – Other Post Employee Benefits	2,075,096	236,040
Total deferred outflow of resources	<u>9,924,902</u>	<u>4,407,450</u>
<b>LIABILITIES:</b>		
Current liabilities	4,582,527	3,743,867
Long-term liabilities	86,715,579	88,384,714
TRS – Pension (District’s Share)	12,671,035	7,834,199
TRS – Other Post Employee Benefits (District’s Share)	16,923,284	14,229,567
Total liabilities	<u>120,892,425</u>	<u>114,192,347</u>
<b>DEFERRED INFLOW OF RESOURCES:</b>		
TRS – Pension	1,220,968	1,299,100
TRS – Other Post Employee Benefits	5,351,550	5,952,255
Total deferred inflow of resources	<u>6,572,518</u>	<u>7,251,355</u>
<b>NET POSITION:</b>		
Net investment in capital assets	12,644,709	12,564,891
Restricted	3,321,706	2,419,524
Unrestricted	(12,875,519)	(15,330,178)
Total net position	<u>\$ 3,090,896</u>	<u>\$ (345,763)</u>

The District’s governmental activities net position increased by \$3,436,659, as previously discussed, from \$(345,763) to \$3,090,896. A large portion of net position, \$12,644,709 reflects the District’s net investment in capital assets (e.g., land, buildings, furniture and equipment, and accumulated depreciation), less any related debt used to acquire those assets that is still outstanding. The District uses these capital assets to provide services to students; consequently, these assets are not available for future spending. Although the District’s investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate

these liabilities. An additional portion of the District's net position, \$3,321,706 represents resources that are subject to external restrictions on how they may be used.

**Table 2  
Statement of Activities**

	Governmental Activities	
	2019	2018
<b>REVENUES:</b>		
Program revenues:		
Charges for services	\$ 1,262,916	\$ 1,307,591
Operating grants and contributions	9,792,233	(1,142,564)
General revenues:		
Maintenance and operations taxes	21,025,661	18,580,164
Debt service taxes	5,915,893	5,227,717
State aid – formula grants	20,692,603	21,131,735
Grants and contributions not restricted	1,756,105	959,945
Investment earnings	429,455	276,242
Miscellaneous local & intermediate revenue	561,815	929,116
Total revenues	<u>61,436,681</u>	<u>47,269,936</u>
<b>EXPENSES:</b>		
Instruction & instructional-related services	31,247,764	19,398,737
Instructional & school leadership	2,866,535	1,695,493
Guidance, social work, health, transportation	4,320,918	2,944,453
Food service	3,547,175	2,361,049
Extracurricular activities	2,911,796	2,525,860
General administration	1,696,799	1,129,250
Plant maintenance & security	6,681,306	5,775,003
Data processing services	602,457	508,812
Community services	12,995	12,392
Debt service	3,638,409	3,680,539
Capital outlay	0	0
Other intergovernmental charges	473,868	433,186
Total expenses	<u>58,000,022</u>	<u>40,464,774</u>
Increase/(Decrease) in net position before inflows/ outflows and special items	3,436,659	6,805,172
Net position beginning of year	(345,763)	17,800,524
Prior period adjustment	0	(24,951,459)
Net position end of year	<u>\$ 3,090,896</u>	<u>\$ (345,763)</u>

**Governmental Revenue by Source**

	Governmental Activities	
	2019	2018
<b>Program Revenues:</b>		
Charges for services	2.1%	2.7%
Operating grants and contributions	15.9%	(2.4%)
<b>General Revenues:</b>		
Maintenance & operating taxes	34.2%	39.3%
Debt service taxes	9.6%	11.1%
State aid – formula grants	33.7%	44.7%
Grants and contributions not restricted	2.8%	2.0%
All others	1.7%	2.6%
Total Revenues	<u>100.0%</u>	<u>100.0%</u>

## Governmental Expenses by Function

	Governmental Activities	
	2019	2018
Instruction & instructional-related services	53.9%	47.9%
Instructional & school leadership	4.9%	4.2%
Guidance, social work, health, transportation	7.4%	7.2%
Food service	6.1%	5.8%
Extracurricular activities	5.0%	6.2%
General administration	2.9%	2.8%
Plant maintenance & security	11.5%	14.3%
Data processing services	1.0%	1.3%
Community services	0.0%	0.0%
Debt service	6.3%	9.1%
Capital outlay	0.0%	0.0%
Other intergovernmental charges	1.0%	1.2%
	<u>100.0%</u>	<u>100.0%</u>

The District's net position increased by \$3,436,659 from current fiscal year operations over last year as shown below.

1) Total net change in Fund Balances – Governmental Funds	\$4,041,924
2) Decrease due to internal service fund activities	(35,452)
3) Capital outlays and long-term debt principal	3,298,181
4) Depreciation	(2,750,832)
5) GASB 68 adjustments	(991,759)
6) GASB 75 adjustment	(253,956)
7) Other miscellaneous adjustments	128,553
Total	<u>\$3,436,659</u>

The District is required under GASB 68 and GASB 75 to report its proportionate share of the unfunded liability associated with the Teacher Retirement System of Texas (TRS) pension plan and TRS – other post-employment benefits. The required entries to record the effects of GASB 68 and GASB 75, are book entries only in the statement of governmental activities and do not affect the funding of the District. These entries decreased the District's ending net position and are discussed in greater detail in the notes to the financial statements.

## GOVERNMENTAL FUNDS FINANCIAL ANALYSIS

The focus of the District's governmental funds is to provide information on near-term inflows, outflows, and balance of spendable resources. Such information is useful in assessing the District's financing requirements. In particular, unassigned fund balance may serve as a useful measure of the District's net resources available for spending at the end of a fiscal year.

The District's governmental funds reported a combined ending fund balance of \$23,561,566, a net increase of \$4,041,924 over last year's combined fund balance. Unassigned fund balance is \$19,813,372, or 84.1%, and was available for spending at the District's discretion. The remainder of fund balance is not available for discretionary spending because it is classified as nonspendable, restricted, or committed for the following items:

Nonspendable fund balance:	
Inventories – General Fund	\$ 52,346
Inventories – National Breakfast & Lunch Program	34,927
Prepaid items – General Fund	3,020
Restricted fund balance:	
Federal or state funds grant restrictions	639,094
Retirement of long-term debt	2,643,898
Other restricted – local grants	131,365
Committed fund balance:	
Campus activity funds	243,544

The General Fund is the chief operating fund of the District. At the end of the current fiscal year, the General Fund’s unassigned fund balance was \$19,813,372 or 99.7% while the total fund balance was \$19,868,738.

The Debt Service Fund ending fund balance was \$2,643,898, all of which is reserved for the payment of future debt service.

### **GENERAL FUND BUDGETARY HIGHLIGHTS**

Over the course of the year, the Board of Trustees revised the District’s budget several times. These budget amendments fall into three categories:

1. Amendments and supplemental appropriations that were approved shortly after the beginning of the year and reflect the actual beginning balances (versus the amounts we originally estimated).
2. Major amendments were to increase Function 34 – Student (Pupil) Transportation by \$399,700 for purchase of new transportation vehicles, Function 51 – Facilities Maintenance & Operations by \$675,000 for various maintenance projects throughout the District, Function 53 – Data Processing Services by \$614,000 to replace District networking system, and Function 81 – Facilities Acquisition & Construction by \$455,000 to resurface indoor practice facilities, roof replacement, and purchase storage building.
3. Amendments to move funds from programs that did not need all the resources originally appropriated to programs with resource needs.

The District’s actual General Fund balance of \$19,868,738 differs from the General Fund’s budgetary fund balance of \$14,789,761. The difference of \$5,078,977 is primarily due to actual local revenues and federal program revenues exceeding the final budget by \$621,920 and \$651,299 respectively with an offset of state program revenues being \$(371,071) less than budget and actual expenditures of \$42,973,331 being less than the final budget by \$4,176,829.

### **CAPITAL ASSETS AND DEBT ADMINISTRATION**

#### **Capital Assets**

The District’s investments in capital assets for its governmental activities at the end of this fiscal year amounts to \$91,173,988 (net of accumulated depreciation) for a net decrease of \$1,032,054

or 1.1% from last year. Major change in capital assets resulted from purchasing of equipment with an offset of current year depreciation. The investment in capital assets includes land, buildings and improvements, and furniture and equipment.

Major additions for the current year included:

Buses	\$ 525,558
Vehicles	349,394
Buildings & improvement	449,875
Other	417,533
Total additions	<u>\$1,742,360</u>

More detail information about the District’s capital assets is presented in the notes to the financial statements.

**CAPITAL ASSETS**

	2019	2018
Land	\$ 2,462,102	\$ 2,462,102
Buildings & improvements	108,194,728	107,744,853
Furniture & equipment	13,003,968	11,902,484
Less depreciation	(32,486,810)	(29,903,397)
Totals	<u>\$ 91,173,988</u>	<u>\$ 92,206,042</u>

At year-end, the District had \$116,309,897 in long-term debt versus \$110,448,480 last year.

**LONG TERM DEBT**

	Governmental Activities	
	2019	2018
Bonds payable	\$ 76,889,561	\$ 77,927,040
Accreted interest	6,828,211	7,305,481
Unamortized premium/(discount)	2,702,306	2,865,248
Compensated absences	295,501	286,945
Net pension liability (District share – TRS)	12,671,035	7,834,199
Net OPEB liability (District share – TRS)	16,923,284	14,229,567
Totals	<u>\$116,309,897</u>	<u>\$110,448,480</u>

**ECONOMIC FACTORS AND NEXT YEAR’S BUDGETS AND RATES**

- Appraised value used for the 2020 budget preparation will be up 245 million, or 12.6% from 2019.
- General operating fund spending per student increases in the 2020 budget from \$10,402 to \$11,318. This is an 8.9% increase.
- The District’s 2020 refined average daily attendance is expected to be 4,393, an increase of 63 over 2019.
- These indicators were taken into account when adopting the general fund budget for 2020. Amounts available for appropriation in the general fund budget are \$49.70 million, an increase of 9.9% compared to the final 2019 budget of \$45.26 million. Property tax revenues are expected to increase due to an increase in appraised values while decreasing the tax rate. The tax rate will reduce from \$1.4992 to \$1.3976.

- Expenditures are budgeted at \$49.72 million. Property tax revenue will increase approximately \$500,000 and State Funding will increase approximately \$3,422,365. Investment revenue will increase by approximately \$40,000.

If these estimates are realized, the District's budgetary fund balance in the general fund is expected to decrease by \$493,356 by the close of 2020.

### **CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT**

The financial report is designed to provide our citizens, taxpayers, customers, and investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional information, contact the District's Business Services Department.

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## **BASIC FINANCIAL STATEMENTS**



DENISON INDEPENDENT SCHOOL DISTRICT  
STATEMENT OF NET POSITION  
AUGUST 31, 2019

EXHIBIT A-1

Data Control Codes	Primary Government Governmental Activities
<b>ASSETS</b>	
1110 Cash and Cash Equivalents	\$ 25,133,651
1220 Property Taxes - Delinquent	1,372,166
1230 Allowance for Uncollectible Taxes	(27,443)
1240 Due from Other Governments	2,881,092
1290 Other Receivables, Net	7,190
1300 Inventories	87,273
1410 Prepayments	3,020
Capital Assets:	
1510 Land	2,462,102
1520 Buildings, Net	86,047,822
1530 Furniture and Equipment, Net	2,664,064
1000 Total Assets	120,630,937
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	
1701 Deferred Charge for Refunding	1,062,588
1705 Deferred Outflow Related to TRS Pension	6,787,218
1706 Deferred Outflow Related to TRS OPEB	2,075,096
1700 Total Deferred Outflows of Resources	9,924,902
<b>LIABILITIES</b>	
2110 Accounts Payable	1,724,351
2140 Interest Payable	371,122
2160 Accrued Wages Payable	2,218,284
2180 Due to Other Governments	265,170
2300 Unearned Revenue	3,600
Noncurrent Liabilities:	
2501 Due Within One Year	1,111,022
2502 Due in More Than One Year	85,604,557
2540 Net Pension Liability (District's Share)	12,671,035
2545 Net OPEB Liability (District's Share)	16,923,284
2000 Total Liabilities	120,892,425
<b>DEFERRED INFLOWS OF RESOURCES</b>	
2605 Deferred Inflow Related to TRS Pension	1,220,968
2606 Deferred Inflow Related to TRS OPEB	5,351,550
2600 Total Deferred Inflows of Resources	6,572,518
<b>NET POSITION</b>	
3200 Net Investment in Capital Assets	12,644,709
3820 Restricted for Federal and State Programs	674,021
3850 Restricted for Debt Service	2,272,776
3870 Restricted for Campus Activities	243,544
3890 Restricted for Other Purposes	131,365
3900 Unrestricted	(12,875,519)
3000 Total Net Position	\$ 3,090,896

The notes to the financial statements are an integral part of this statement.

DENISON INDEPENDENT SCHOOL DISTRICT  
STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED AUGUST 31, 2019

EXHIBIT B-1

Data Control Codes	1	Program Revenues		6
Codes	Expenses	3 Charges for Services	4 Operating Grants and Contributions	Net (Expense) Revenue and Changes in Net Position  Primary Gov. Governmental Activities

**Primary Government:**

GOVERNMENTAL ACTIVITIES:

11 Instruction	\$ 30,146,920	\$ 168,459	\$ 5,324,293	\$ (24,654,168)
12 Instructional Resources and Media Services	527,925	-	96,590	(431,335)
13 Curriculum and Instructional Staff Development	572,919	-	214,508	(358,411)
21 Instructional Leadership	675,845	-	135,477	(540,368)
23 School Leadership	2,190,690	-	195,830	(1,994,860)
31 Guidance, Counseling and Evaluation Services	2,007,657	-	352,770	(1,654,887)
33 Health Services	412,812	-	32,872	(379,940)
34 Student (Pupil) Transportation	1,900,449	-	104,959	(1,795,490)
35 Food Services	3,547,175	537,655	2,808,609	(200,911)
36 Extracurricular Activities	2,911,796	553,993	48,384	(2,309,419)
41 General Administration	1,696,799	-	118,765	(1,578,034)
51 Facilities Maintenance and Operations	6,364,635	2,809	260,707	(6,101,119)
52 Security and Monitoring Services	316,671	-	59,457	(257,214)
53 Data Processing Services	602,457	-	26,017	(576,440)
61 Community Services	12,995	-	12,995	-
72 Debt Service - Interest on Long-Term Debt	3,632,809	-	-	(3,632,809)
73 Debt Service - Bond Issuance Cost and Fees	5,600	-	-	(5,600)
99 Other Intergovernmental Charges	473,868	-	-	(473,868)
[TP] TOTAL PRIMARY GOVERNMENT:	\$ 58,000,022	\$ 1,262,916	\$ 9,792,233	(46,944,873)

Data  
Control  
Codes

General Revenues:

Taxes:

MT	Property Taxes, Levied for General Purposes	21,025,661
DT	Property Taxes, Levied for Debt Service	5,915,893
SF	State Aid - Formula Grants	20,692,603
GC	Grants and Contributions not Restricted	1,756,105
IE	Investment Earnings	429,455
MI	Miscellaneous Local and Intermediate Revenue	561,815
TR	Total General Revenues	50,381,532
CN	Change in Net Position	3,436,659
NB	Net Position - Beginning	(345,763)
NE	Net Position--Ending	\$ 3,090,896

The notes to the financial statements are an integral part of this statement.

DENISON INDEPENDENT SCHOOL DISTRICT  
BALANCE SHEET  
GOVERNMENTAL FUNDS  
AUGUST 31, 2019

Data Control Codes	10 General Fund	50 Debt Service Fund	Other Funds	Total Governmental Funds
<b>ASSETS</b>				
1110 Cash and Cash Equivalents	\$ 21,013,818	\$ 2,643,898	\$ 1,017,601	\$ 24,675,317
1220 Property Taxes - Delinquent	1,106,513	265,653	-	1,372,166
1230 Allowance for Uncollectible Taxes	(22,130)	(5,313)	-	(27,443)
1240 Due from Other Governments	1,543,342	-	1,337,750	2,881,092
1290 Other Receivables	7,190	-	-	7,190
1300 Inventories	52,346	-	34,927	87,273
1410 Prepayments	3,020	-	-	3,020
1000 Total Assets	<u>\$ 23,704,099</u>	<u>\$ 2,904,238</u>	<u>\$ 2,390,278</u>	<u>\$ 28,998,615</u>
<b>LIABILITIES</b>				
2110 Accounts Payable/Bank Overdrafts	\$ 458,287	\$ -	\$ 1,146,985	\$ 1,605,272
2160 Accrued Wages Payable	2,027,521	-	190,763	2,218,284
2180 Due to Other Governments	265,170	-	-	265,170
2300 Unearned Revenue	-	-	3,600	3,600
2000 Total Liabilities	<u>2,750,978</u>	<u>-</u>	<u>1,341,348</u>	<u>4,092,326</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
2601 Unavailable Revenue - Property Taxes	1,084,383	260,340	-	1,344,723
2600 Total Deferred Inflows of Resources	<u>1,084,383</u>	<u>260,340</u>	<u>-</u>	<u>1,344,723</u>
<b>FUND BALANCES</b>				
Nonspendable Fund Balance:				
3410 Inventories	52,346	-	34,927	87,273
3430 Prepaid Items	3,020	-	-	3,020
Restricted Fund Balance:				
3450 Federal or State Funds Grant Restriction	-	-	639,094	639,094
3480 Retirement of Long-Term Debt	-	2,643,898	-	2,643,898
3490 Other Restricted Fund Balance	-	-	131,365	131,365
Committed Fund Balance:				
3545 Other Committed Fund Balance	-	-	243,544	243,544
3600 Unassigned Fund Balance	19,813,372	-	-	19,813,372
3000 Total Fund Balances	<u>19,868,738</u>	<u>2,643,898</u>	<u>1,048,930</u>	<u>23,561,566</u>
4000 Total Liabilities, Deferred Inflows & Fund Balances	<u>\$ 23,704,099</u>	<u>\$ 2,904,238</u>	<u>\$ 2,390,278</u>	<u>\$ 28,998,615</u>

The notes to the financial statements are an integral part of this statement.

DENISON INDEPENDENT SCHOOL DISTRICT  
RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE  
STATEMENT OF NET POSITION  
AUGUST 31, 2019

EXHIBIT C-2

<b>Total Fund Balances - Governmental Funds</b>	\$	23,561,566
1 The District uses internal service funds to charge the costs of certain activities, such as self-insurance and printing, to appropriate functions in other funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position. The net effect of this consolidation is to increase net position.		339,255
2 Capital assets used in governmental activities are not financial resources and therefore are not reported in governmental funds. At the beginning of the year, the cost of these assets was \$122,109,439 and the accumulated depreciation was \$(29,903,397). In addition, long-term liabilities, including bonds payable, are not due and payable in the current period, and, therefore are not reported as liabilities in the funds. The net effect of including the beginning balances for capital assets (net of depreciation) and long-term debt in the governmental activities is to increase net position.		4,602,526
3 Current year capital outlays and long-term debt principal payments are expenditures in the fund financial statements, but they should be shown as increases in capital assets and reductions in long-term debt in the government-wide financial statements. The net effect of including the 2019 capital outlays and debt principal payments is to increase net position.		3,298,181
4 Included in the items related to debt is the recognition of the District's proportionate share of the net pension liability required by GASB 68. The net position related to TRS included a deferred resource outflow in the amount of \$6,787,218, a deferred resource inflow in the amount of \$1,220,968, and a net pension liability in the amount of \$12,671,035. This resulted in a decrease in net position.		(7,104,785)
5 Included in the items related to debt is the recognition of the District's proportionate share of the net OPEB liability required by GASB 75. The net position related to TRS included a deferred resource outflow in the amount of \$2,075,096, a deferred resource inflow in the amount of \$5,351,550, and a net OPEB liability in the amount of \$16,923,284. This resulted in a decrease in net position.		(20,199,738)
6 The 2019 depreciation expense increases accumulated depreciation. The net effect of the current year's depreciation is to decrease net position.		(2,750,832)
7 Various other reclassifications and eliminations are necessary to convert from the modified accrual basis of accounting to accrual basis of accounting. These include recognizing unavailable revenue from property taxes as revenue, reclassifying the proceeds of bond sales as an increase in bonds payable, and recognizing the liabilities associated with maturing long-term debt and interest. The net effect of these reclassifications and recognitions is to increase net position.		1,344,723
<b>19 Net Position of Governmental Activities</b>	<b>\$</b>	<b>3,090,896</b>

The notes to the financial statements are an integral part of this statement.

DENISON INDEPENDENT SCHOOL DISTRICT  
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED AUGUST 31, 2019

Data Control Codes	10 General Fund	50 Debt Service Fund	Other Funds	Total Governmental Funds
<b>REVENUES:</b>				
5700 Total Local and Intermediate Sources	\$ 21,951,820	\$ 6,016,864	\$ 1,171,347	\$ 29,140,031
5800 State Program Revenues	22,718,964	177,138	861,883	23,757,985
5900 Federal Program Revenues	1,496,299	-	5,576,145	7,072,444
5020 Total Revenues	<u>46,167,083</u>	<u>6,194,002</u>	<u>7,609,375</u>	<u>59,970,460</u>
<b>EXPENDITURES:</b>				
Current:				
0011 Instruction	24,143,789	-	3,344,123	27,487,912
0012 Instructional Resources and Media Services	391,960	-	70,491	462,451
0013 Curriculum and Instructional Staff Development	335,258	-	191,500	526,758
0021 Instructional Leadership	557,406	-	82,606	640,012
0023 School Leadership	2,044,483	-	3,336	2,047,819
0031 Guidance, Counseling and Evaluation Services	1,686,505	-	203,206	1,889,711
0033 Health Services	384,813	-	64	384,877
0034 Student (Pupil) Transportation	2,067,046	-	-	2,067,046
0035 Food Services	-	-	3,411,170	3,411,170
0036 Extracurricular Activities	1,816,478	-	364,046	2,180,524
0041 General Administration	1,607,359	-	-	1,607,359
0051 Facilities Maintenance and Operations	6,176,523	-	-	6,176,523
0052 Security and Monitoring Services	279,745	-	45,300	325,045
0053 Data Processing Services	558,223	-	-	558,223
0061 Community Services	-	-	12,995	12,995
Debt Service:				
0071 Principal on Long-Term Debt	-	1,037,479	-	1,037,479
0072 Interest on Long-Term Debt	-	4,183,289	-	4,183,289
0073 Bond Issuance Cost and Fees	-	5,600	-	5,600
Capital Outlay:				
0081 Facilities Acquisition and Construction	449,875	-	-	449,875
Intergovernmental:				
0099 Other Intergovernmental Charges	473,868	-	-	473,868
6030 Total Expenditures	<u>42,973,331</u>	<u>5,226,368</u>	<u>7,728,837</u>	<u>55,928,536</u>
1200 Net Change in Fund Balances	3,193,752	967,634	(119,462)	4,041,924
0100 Fund Balance - September 1 (Beginning)	<u>16,674,986</u>	<u>1,676,264</u>	<u>1,168,392</u>	<u>19,519,642</u>
3000 Fund Balance - August 31 (Ending)	<u>\$ 19,868,738</u>	<u>\$ 2,643,898</u>	<u>\$ 1,048,930</u>	<u>\$ 23,561,566</u>

The notes to the financial statements are an integral part of this statement.

DENISON INDEPENDENT SCHOOL DISTRICT  
 RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES,  
 AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES  
 FOR THE YEAR ENDED AUGUST 31, 2019

EXHIBIT C-4

<b>Total Net Change in Fund Balances - Governmental Funds</b>	\$	4,041,924
<p>The District uses internal service funds to charge the costs of certain activities, such as self-insurance and printing, to appropriate functions in other funds. The net income (loss) of internal service funds are reported with governmental activities. The net effect of this consolidation is to decrease net position.</p>		
		(35,452)
<p>Current year capital outlays and long-term debt principal payments are expenditures in the fund financial statements, but they should be shown as increases in capital assets and reductions in long-term debt in the government-wide financial statements. The net effect of removing the 2019 capital outlays and debt principal payments is to increase net position.</p>		
		3,298,181
<p>Depreciation is not recognized as an expense in governmental funds since it does not require the use of current financial resources. The net effect of the current year's depreciation is to decrease net position.</p>		
		(2,750,832)
<p>Various other reclassifications and eliminations are necessary to convert from the modified accrual basis of accounting to accrual basis of accounting. These include recognizing unavailable revenue from property taxes as revenue, adjusting current year revenue to show the revenue earned from the current year's tax levy, reclassifying the proceeds of bond sales, and recognizing the liabilities associated with maturing long-term debt and interest. The net effect of these reclassifications and recognitions is to increase net position.</p>		
		128,553
<p>GASB 68 required that certain plan expenditures be de-expended and recorded as deferred resource outflows. These contributions made after the measurement date of the plan caused the change in ending net position to increase by \$816,272. Contributions made before the measurement date and during the previous fiscal year were also expended and recorded as a reduction in net pension liability. This caused a decrease in net position totaling \$777,341. Finally, the proportionate share of the TRS pension expense on the plan as a whole had to be recorded. The net pension expense decreased the change in net position by \$1,030,690. The net result is a decrease in the change in net position.</p>		
		(991,759)
<p>GASB 75 required that certain plan expenditures be de-expended and recorded as deferred resource outflows. These contributions made after the measurement date of the plan caused the change in ending net position to increase by \$249,687. Contributions made before the measurement date and during the previous fiscal year were also expended and recorded as a reduction in net OPEB liability. This caused a decrease in net position totaling \$233,812. Finally, the proportionate share of the TRS OPEB expense on the plan as a whole had to be recorded. The net OPEB expense decreased the change in net position by \$269,831. The net result is a decrease in the change in net position.</p>		
		(253,956)
<b>Change in Net Position of Governmental Activities</b>	<b>\$</b>	<b>3,436,659</b>

The notes to the financial statements are an integral part of this statement.

DENISON INDEPENDENT SCHOOL DISTRICT  
STATEMENT OF NET POSITION  
PROPRIETARY FUNDS  
AUGUST 31, 2019

	Governmental Activities -
	Internal Service Fund
<b>ASSETS</b>	
Current Assets:	
Cash and Cash Equivalents	\$ 458,334
Total Assets	458,334
<b>LIABILITIES</b>	
Current Liabilities:	
Accounts Payable	119,079
Total Liabilities	119,079
<b>NET POSITION</b>	
Unrestricted Net Position	339,255
Total Net Position	\$ 339,255

The notes to the financial statements are an integral part of this statement.

DENISON INDEPENDENT SCHOOL DISTRICT  
STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION  
PROPRIETARY FUNDS  
FOR THE YEAR ENDED AUGUST 31, 2019

	Governmental Activities -
	Internal Service Fund
OPERATING REVENUES:	
Local and Intermediate Sources	\$ 134,226
Total Operating Revenues	134,226
OPERATING EXPENSES:	
Professional and Contracted Services	169,678
Total Operating Expenses	169,678
Operating Income (Loss)	(35,452)
Total Net Position - September 1 (Beginning)	374,707
 Total Net Position - August 31 (Ending)	 \$ 339,255

The notes to the financial statements are an integral part of this statement.



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DENISON INDEPENDENT SCHOOL DISTRICT  
STATEMENT OF CASH FLOWS  
PROPRIETARY FUNDS  
FOR THE YEAR ENDED AUGUST 31, 2019

	Governmental Activities -
	Internal Service Fund
<u>Cash Flows from Operating Activities:</u>	
Cash Received from User Charges	\$ 134,226
Cash Payments for Insurance Claims	(154,791)
Net Cash Used for Operating Activities	<u>(20,565)</u>
Net Decrease in Cash and Cash Equivalents	(20,565)
Cash and Cash Equivalents at Beginning of Year	<u>478,899</u>
Cash and Cash Equivalents at End of Year	<u>\$ 458,334</u>
<u>Reconciliation of Operating Income (Loss) to Net Cash</u>	
<u>Used for Operating Activities:</u>	
Operating Income (Loss):	\$ (35,452)
Effect of Increases and Decreases in Current Assets and Liabilities:	
Increase (decrease) in Accounts Payable	<u>14,887</u>
Net Cash Used for Operating Activities	<u>\$ (20,565)</u>

The notes to the financial statements are an integral part of this statement.

DENISON INDEPENDENT SCHOOL DISTRICT  
STATEMENT OF FIDUCIARY NET POSITION  
FIDUCIARY FUNDS  
AUGUST 31, 2019

	Private Purpose Trust Fund	Agency Fund	Fiduciary Component Unit
<b>ASSETS</b>			
Cash and Cash Equivalents	\$ 43,696	\$ 255,858	\$ 2,653,016
Total Assets	<u>43,696</u>	<u>\$ 255,858</u>	<u>2,653,016</u>
<b>LIABILITIES</b>			
Accounts Payable	-	\$ 8,823	-
Due to Student Groups	-	247,035	-
Total Liabilities	<u>-</u>	<u>\$ 255,858</u>	<u>-</u>
<b>NET POSITION</b>			
Restricted for Scholarships	43,696		-
Unrestricted Net Position	-		2,653,016
Total Net Position	<u>\$ 43,696</u>		<u>\$ 2,653,016</u>

The notes to the financial statements are an integral part of this statement.

DENISON INDEPENDENT SCHOOL DISTRICT  
STATEMENT OF CHANGES IN FIDUCIARY FUND NET POSITION  
FIDUCIARY FUNDS  
FOR THE YEAR ENDED AUGUST 31, 2019

	Private Purpose Trust Fund	Fiduciary Component Unit
<b>ADDITIONS:</b>		
Local and Intermediate Sources	\$ 10,300	\$ 347,288
Total Additions	<u>10,300</u>	<u>347,288</u>
<b>DEDUCTIONS:</b>		
Professional and Contracted Services	13,751	-
Supplies and Materials	-	79,130
Other Operating Costs	-	112,053
Total Deductions	<u>13,751</u>	<u>191,183</u>
Change in Net Position	(3,451)	156,105
Total Net Position - September 1 (Beginning)	<u>47,147</u>	<u>2,496,911</u>
Total Net Position - August 31 (Ending)	<u>\$ 43,696</u>	<u>\$ 2,653,016</u>

The notes to the financial statements are an integral part of this statement.

## **I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accompanying financial statements presented for the Denison Independent School District (the “District”) are prepared in accordance with accounting principles generally accepted in the United States of America applicable to governmental units, as prescribed by the Governmental Accounting Standards Board (GASB). It also complies with the requirements of the appropriate version of the Texas Education Agency’s *Financial Accountability System Resource Guide* (the “Resource Guide”) and the requirements of contracts and grants of agencies from which it receives funds.

The following is a summary of the most significant accounting policies.

### **A. Reporting Entity**

The District’s Board of Trustees (the “Board”), consisting of seven members, has governance responsibilities over all activities related to public school education within the District. The daily functioning of the District is under the supervision of the Superintendent. Board members are elected by the public, have the authority to make decisions, appoint administrators and managers, and significantly influence operations. It also has the primary accountability for fiscal matters. Therefore, the District is a financial reporting entity as defined by Governmental Accounting Standards Board (GASB) in its *Statement No. 14, The Financial Reporting Entity*. The accompanying financial statements present the District’s financial statements and those of a blended component unit, which is included because of the significance of its operations or financial relationship with the District. The blended component unit is described below.

- Blended component unit. The Component Unit columns in the Statement of Fiduciary Net Position and the Statement of Changes in Fiduciary Fund Net Position include financial data of The Denison Independent School District Education Foundation, Inc., (“Foundation”) a component unit of the District. The component unit is fiduciary in nature and as such is included only in the fund financial statements with the District’s fiduciary funds. The primary purpose of the Foundation is to generate resources to enhance the quality of education of all students of the District. The Foundation is governed by a board of directors consisting of citizens of the community, District employees, and District board members.

### **B. Basis of Presentation – Government-wide Financial Statements**

The Statement of Net Position and the Statement of Activities are government-wide financial statements. They report information on all of the District nonfiduciary activities with most of the interfund activities removed. *Governmental activities* include programs supported primarily by taxes, State foundation funds, grants, and other intergovernmental revenues. *Business-type activities* include operations that rely to a significant extent on fees and charges for support. The District does not have business-type activities.

The Statement of Activities demonstrates how other people or entities that participate in programs the District operates have shared in the payment of the direct costs. The “charges for services” column include payments made by parties that purchase, use, or directly benefit from goods or services provided by a given function or segment of the District. Examples include tuition paid by students not residing in the District, school lunch charges, etc. The “grants and contributions” column includes amounts paid by organizations outside the District to help meet the operational or

capital requirements of a given function. Examples include grants under the Elementary and Secondary Education Act. If a revenue is not a program revenue, it is a general revenue used to support all of the District's functions. Taxes are always general revenues.

Expense activity is required to be recorded by districts who are participants in cost-sharing pension and OPEB benefit plans with a special funding situation where non-employer contributing entities (NECE) also participate in contributions to the plans. TRS-Retirement and TRS-Care benefit plans are both cost-sharing plans with special funding situations. Therefore, the on-behalf expense activity of the NECE must be recorded at the government-wide level of reporting on the Statement of Activities.

Interfund activities between governmental funds appear as due to/due from on the Governmental Fund Balance Sheet and as other resources and other uses on the governmental fund State of Revenues, Expenditures, and Changes in Fund Balance. All interfund transactions between governmental funds are eliminated on the government-wide statements. Interfund activities between governmental funds and fiduciary funds remain as due to/due from on the government-wide Statement of Activities.

### **C. Basis of Presentation - Fund Financial Statements**

The accounts of the District are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund balances, revenues, and expenditures. The fund statements are prepared on a current financial resources measurement focus and the modified accrual basis of accounting. Since the governmental fund statements are presented on a different measurement focus and the basis of accounting than the government-wide statements' governmental activities column, a reconciliation is presented which briefly explains the adjustments necessary to reconcile the fund financial statements to the government-wide financial statements.

The District reports the following major government funds:

**The General Fund**— The General Fund is the District's general operating fund. It is used to account for all financial transactions except for those required to be accounted for in another fund. Major revenue sources include local property taxes and state funding under the Foundation School Program. Expenditures include all costs associated with the daily operations of the District except for costs incurred by programs accounted for in other funds. The General Fund is always considered a major fund as defined by GASB 34.

**Debt Service Fund** – This fund, which is a budgeted fund, accounts for the resources accumulated and payments made on long-term general obligation debt of governmental funds. Revenues include collections of general property taxes, state funding under the Instructional Facilities and Existing Debt Allotments, and earnings on investments of the fund. Expenditures of the fund are for the retirement of bonds and payments of interest on the bonded debt. The fund balance represents the amount that is available for the retirement of bonds and payment of interest in the future.

In addition, the District maintains the following funds:

**Governmental Funds:**

**Special Revenue Funds** – The District accounts for resources restricted to, or designated for, specific purposes by the District or grantor in a special revenue fund. Most Federal and some State financial assistance is accounted for in a Special Revenue Fund, and sometimes unused balances must be returned to the grantor at the close of specified project periods.

The District's Food Service Fund (National Breakfast and Lunch Program) is considered a special revenue fund since it meets the following criteria: (1) User fees are charged to supplement the National School Breakfast and Lunch Program, (2) the General Fund subsidizes the Food Service Program for all expenditures in excess of the National Breakfast and Lunch Program, and (3) the District does not consider the Food Service Program completely self-supporting. Food Service fund balances are used exclusively for child nutrition program purposes. This is a budgeted fund.

**The Capital Projects Fund** – This fund, which is an unbudgeted fund, is used to account for proceeds from sales of bonds and other revenues to be used for authorized construction, renovations, and technology projects/enhancements. The District does not have a Capital Projects Fund.

**Proprietary Funds:**

**Internal Service Funds** – These funds are conceived to be self-supporting. Revenues are earned mainly from sales of services to the schools and operating departments of the District. The District uses this fund type to report its workers' compensation activities.

**Fiduciary Funds:**

**Private-purpose Trust Fund** – This fund is used to account for all trust agreements under which the principal and income benefit a specific school or group of students.

**Fiduciary Funds – Agency Funds** – The Agency Fund is custodial in nature and accounts for activities of student groups and other types of activities requiring clearing accounts. The fund has no equity. Assets are equal to liabilities and do not include revenues and expenditures for general operations of the District. This accounting reflects the District's agency relationship with student activity organizations. Fiduciary funds use the accrual basis of accounting to recognize assets and liabilities.

**Fiduciary Component Unit** - The component unit fund is used to account for the Denison Independent School District Education Foundation, Inc., an organization formed to provide financial assistance to the District.

The District does not have any business-type funds or permanent funds.

**D. Measurement Focus, Basis of Accounting, and Financial Statement Presentation**

The accounting and financial reporting treatment are determined by the applicable measurement focus and the basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide financial statements use the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements use the current financial resources measurement focus and the modified accrual basis of accounting. With this measurement focus, only current assets, current liabilities and fund balances are included on the balance sheet. Operating statements of these funds present net increases and decreases in current assets (i.e., revenues and other financing resources and expenditures and other financing uses).

The modified accrual basis of accounting recognizes revenues in the accounting period in which they become both measurable and available and recognizes expenditures in the accounting period in which the fund liability is incurred, if measurable, except for unmatured interest and principal on long-term debt, which is recognized when due. The expenditures related to certain compensated absences, claims and judgments are recognized when the obligations are expected to be liquidated with expendable available financial resources. The District considers all revenues available if they are collected within 60 days after year-end.

Revenues from local sources consist primarily of property taxes. Property tax revenues and revenues received from the State are recognized under the “susceptible to accrual” concept, that is, when they are both measurable and available. The District considers them “available” if the will be collected within 60 days of the end of the fiscal year. Property taxes received after the 60-day period are not considered available and, therefore, are recorded as the deferred inflow of resources in the Governmental Funds Balance Sheet. Miscellaneous revenues are recorded as revenue when received in cash because they are generally not measurable until actually received. Investment earnings are recorded as earned since they are both measurable and available.

Grant funds are considered to be earned to the extent of expenditures made under the provisions of the grant. Accordingly, when such funds are received, they are recorded as unearned revenues until related and authorized expenditures have been made. If balances have not been expended by the end of the project period, grantors sometimes require the District to refund all or part of the unused amount.

### **Management’s Use of Estimates**

The preparation of financial statements, in conformity with accounting principles generally accepted in the United States of America, requires management to make estimations and assumptions that affect the reported amounts of assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

The amount of state foundation revenue and the related receivables and liabilities a district earns for a year can and does vary until the time when final values for each of the factors in the formula become available. Availability can be as late as midway into the next fiscal year.



**E. Assets, Liabilities, Deferred Outflows/Inflows, and Net Position or Fund Balances**

1. Cash and Cash Equivalents - The District's cash and cash equivalents are considered as cash on hand, demand deposits, and short-term investments with original maturities of three months or less from date of acquisition. Investments considered as cash equivalent are reported at fair value.
2. Investments - Investments are recorded at fair value. Investments are considered and classified as cash equivalents. Investments are primarily in FDIC insured investments, savings accounts, and public funds money markets and are not significantly affected by the impairment of the credit standing of the issues or other factors.
3. Inventories and Prepaid Items - The District uses the consumption method to account for inventories of food products, school supplies, and athletic equipment. Under this method, these items are carried in an inventory account of the respective fund at cost, using the first-in, first-out method of accounting and are subsequently charged to expenditures when consumed. In the General Fund, reported inventories are offset by a fund balance reserve. Inventories of food commodities used in the food service program are recorded at fair market values supplied by the Texas Department of Human Services. Although commodities are received at no cost, their fair market value is recorded as inventory and unearned revenue when received. When requisitioned, inventory and unearned revenues are relieved, expenditures are charged, and revenue is recognized for an equal amount.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as a prepayment in both government-wide and fund financial statements.

4. Other Receivables and Payables - These may include amounts due from local, state and federal agencies resulting from an excess of expenditures over revenues incurred, accrued liabilities, interest payable, and accrued wages payable.
5. Interfund Activities - During the course of operations, the District has activity between funds for various purposes. Any residual balances outstanding at year-end are reported as due from/to other funds. While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Balances between funds included in governmental activities (i.e., the governmental and internal service funds) are eliminated so that only the net amount is included as internal balances in the governmental activities column.

Further, certain activity occurs during the year involving transfers of resources between funds. In fund financial statements these amounts are reported at gross amounts as transfers in/out. While reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Transfers between funds included in governmental activities are eliminated so that only the net amount is included as transfers in the governmental activities column.

6. Encumbrances - Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of funds are recorded in the accounting system in order to reserve a portion of the applicable appropriation, is employed in the governmental

fund types on the governmental fund financial statements. Encumbrances are liquidated at year-end.

7. Capital Assets - Capital assets, which include land, buildings and improvements, furniture and equipment and construction in progress, are reported in the applicable governmental column in the government-wide financial statements. The cost of the infrastructure (e.g., roads, bridges, sidewalks, and similar items) was initially capitalized with the building cost and is being depreciated over the same useful life as the building. Capital assets are defined by the District as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical or estimated historical cost if purchased or constructed. Donated capital assets are recorded at an estimated fair value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Buildings and improvements, furniture and equipment, and capital lease assets of the District are depreciated using the straight-line method over the following estimated lives:

Asset Classification	Useful Life
Buildings and improvements	45
Furniture & equipment	5-10

Land and construction in progress are not depreciable.

8. Unearned Revenues - Unearned revenues represent revenues received by the District but not yet earned and are not available for use by the District to liquidate current year liabilities. A summary of unearned revenues by fund follows:

Special Revenue Funds:	
Teacher Training Reimbursement	\$3,600

9. Long-term Obligations - In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activity, business-type activities, or proprietary fund type statements of net assets. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method which approximates the effective interest rate method. Bonds payable are reported net of the applicable bond premium or discount. Deferred loss on refunding, will be recognized as a deferred outflow of resources and amortized to interest expense over the life of the bonds. Bond issuance costs are expensed in the current period.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

10. Deferred Outflows/Inflow of Resources - In addition to assets, the District will sometimes report a separate section for deferred outflows of resources. A deferred outflow of resources is a consumption of a government's net assets (a decrease in assets in excess of any related decrease in liabilities or an increase in liabilities in excess of any related increase in assets) by the government that is applicable to a future reporting period. The District had the following deferred outflows of resources:

- Deferred outflows of resources for refunding – Reported in the government-wide statement of net position, this deferred charge on refunding results from the difference in the carrying value of the refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. During the current year, the District had \$1,062,588 in deferred charges for refunding.
- Deferred outflows of resources for pension – Reported in the government-wide financial statement of net position, this deferred outflow results from pension plan contributions made after the measurement date of the net pension liability and the results of differences between expected and actuarial experience. The deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the next fiscal year. During the current year, the District had \$6,787,218 deferred outflow related to TRS from implementing GASB 68. This amount consisted of \$5,970,946 for total net amounts per TRS August 31, 2018 measurement date and \$816,272 for contributions paid to TRS subsequent to the measurement date.
- Deferred outflow of resources related to TRS OPEB – Reported in the government-wide financial statement of net position, this deferred outflow results related to TRS OPEB contributions made after the measurement date of the net pension liability and the results of differences between expected and actuarial experience. The deferred outflows of resources related to TRS OPEB resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net TRS OPEB liability in the next fiscal year. During the current year, the District had \$2,075,096 deferred outflow related to TRS OPEB as a result of GASB 75. This amount consisted of \$1,825,409 for total net amounts per TRS OPEB August 31, 2018 measurement date and \$249,687 for contributions paid to TRS OPEB subsequent to the measurement date.

In addition to liabilities, the District will sometimes report a separate section for deferred inflow of resources. A deferred inflow of resources is an acquisition of a government's net assets (an increase in assets in excess of any related increase in liabilities or a decrease in liabilities in excess of any related decrease in assets) by the government that is applicable to a future reporting period. The District had three items that qualify for reporting in this category:

- Deferred inflow of resources for unavailable revenues – Reported only in the governmental funds balance sheet, for unavailable revenues from property taxes arise under the modified accrual basis of accounting. These amounts are deferred and recognized as an inflow of revenues in the period that the amounts become available. During the current year, the District recorded deferred inflow of resources \$1,084,383

and \$260,340 as unavailable revenues – property taxes with the General Fund and Debt Service Fund respectively.

- Deferred inflow of resources for pensions – Reported in the government-wide financial statement of net position, these deferred inflows result primarily from differences between projected and actual earnings on pension plan investments. During the current year, the District recorded \$1,220,968 for total net amounts per TRS August 31, 2018 measurement date as a result of implementing GASB 68.
  - Deferred inflow of resources related to TRS OPEB – Reported in the government-wide financial statement of net position, these deferred inflows result primarily from differences between projected and actual earnings on TRS OPEB investments. During the current year, the District recorded \$5,351,550 for total net amounts per TRS OPEB August 31, 2018 measurement date in accordance with GASB 75.
11. The fiduciary net position of the Teacher Retirement System of Texas (TRS) has been determined using the flow of economic resources measurement focus and full accrual basis of accounting. This includes for purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, and information about assets, liabilities and additions to/deductions from TRS's fiduciary net position. Benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.
12. Net Position Flow Assumptions - Sometimes the District will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. When both restricted and unrestricted resources are available for use in a specific program or for a specific purpose, the District's normal policy is to use the restricted resource to finance its activities.

The Government-wide Statement of Net Position includes the following:

Net investment in capital assets - the component of net position that reports capital assets less both the accumulated depreciation and the outstanding balance of debt and is directly attributable to the acquisition, construction, or improvement of these capital assets.

Restricted for federal and state Programs – the component of net position that reports the difference between assets and liabilities related to federal and state programs that consist of assets with constraints placed on their use by granting agencies.

Restricted for debt service – the component of net position that reports the difference between assets and liabilities adjusted on a government-wide basis that consists of assets with constraints placed on their use by the bond covenants.

Restricted for capital projects – funds that have been assigned for future expenditures for equipment. The District does not have any funds restricted for capital projects.

Restricted for campus activities – funds that have been committed solely for the use by various campuses within the District.

Restricted for other purposes – funds that have been designated by the District to classify locally funded grants.

Unrestricted net position - the difference between the assets and liabilities that are not reported in net investment in capital assets or restricted net position.

13. Fund Balance Flow Assumptions – Sometimes the District will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. It is the District’s policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, the committed fund balance is depleted first, followed by assigned fund balance. The unassigned fund balance is applied last.
14. Fund Balance Policies - In the fund financial statements, government funds report fund balances as either a non-spendable fund balance or a spendable fund balance.

Non-spendable fund balance – includes fund balance amounts that cannot be spent either because it is not in spendable form or because of legal or contractual requirements. Examples include inventories, long-term receivables, endowment principal, and/or prepaid/deferred items.

Spendable fund balance – Spendable fund balance includes restricted, committed, assigned, and unassigned components. These components can be described as follows:

Restricted fund balance – the component of the spendable fund balance constrained to a specific purpose by a provider, such as a creditor, grantor, contributor, or law or regulation of other governments. Restricted fund balance includes funds for federal/state grants, long-term debt service, and other restrictions.

Committed fund balance – the component of spendable fund balance constrained to a specific purpose by the Board. A Board resolution is required to establish, modify, or rescind a fund balance commitment. Only the action that constitutes the most binding constraint of the Board can be considered a commitment for fund balance classification purposes. Committed fund balance includes funds for campus activity funds.

Assigned fund balance – the component of the spendable fund balance that is spendable or available for appropriation but has been tentatively earmarked for some specific purpose by the Board of Trustees or by an official or body to which the Board of Trustees delegates. Specific amounts that are not restricted or committed in a special revenue, capital projects, debt service, or permanent fund are assigned for purposes in accordance with the nature of their fund type or the fund’s primary purpose. Assignments within the general fund convey that the intended use of those amounts is a specific purpose that is narrower than the general purposes of the District itself. The District does not have assigned fund balances.

Unassigned fund balance – is the residual classification of the General Fund and includes all amounts not contained in other classifications. This portion of the total fund balance in the general fund is available to finance operating expenditures. Only the General Fund will have unassigned amounts. By accounting for amounts in other funds, the District has implicitly assigned the funds for purposes of those particular funds.

Disclosure of Fund Balances Reported on Balance Sheet – Governmental Funds  
 For Fiscal Year Ending August 31, 2019

	General Fund	Debt Service Fund	Other Funds	Total Governmental Funds
Nonspendable Fund Balance:				
Inventories	\$ 52,346	\$ 0	\$ 34,927	\$ 87,273
Prepaid items	3,020	0	0	3,020
Restricted Fund Balance:				
Nat'l School Breakfast & Lunch				
Program	0	0	639,094	639,094
Retirement of long-term debt	0	2,643,898	0	2,643,898
Other restricted – local grants	0	0	131,365	131,365
Committed Fund Balance				
Campus Activity Funds	0	0	243,544	243,544
Unassigned	19,813,372	0	0	19,813,372
Total Fund Balance	<u>\$19,868,738</u>	<u>\$2,643,898</u>	<u>\$1,048,930</u>	<u>\$23,561,566</u>

The District does not have a minimum fund balance policy.

15. Data Control Codes - The data control codes refer to the account code structure prescribed by the Texas Education Agency (the “Agency”) in the Financial Accountability System Resource Guide. The Agency requires school districts to display these codes in the financial statements filed with the Agency in order to ensure accuracy in building a statewide database for policy development and funding plans.

**F. Implementation of New Standards**

No new standards were implemented during the year.

**II. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS.**

Exhibit C-2 “Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position” provides the reconciliation between the fund balance for total governmental funds on the governmental fund balance sheet and the net position as reported in the government-wide statement of net position. One element of that reconciliation explains that capital assets are not financial resources and are therefore not reported in governmental funds. In addition, long-term liabilities, including bonds payable, are not due and payable in the current period and are not reported as liabilities in the funds. Also, the property taxes receivable which is included as unavailable revenue in the fund financial statements are adjusted based on when the tax levy was made and adjusted for uncollectible amounts. Also included are all of the adjustments required by GASB 68 and GASB 75.

Exhibit C-4 “Reconciliation of the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances to the Statement of Activities” provides a reconciliation between the net changes in fund balance as shown on the governmental fund statement of revenues, expenditures, and changes in fund balances and the changes in net position of governmental activities as reported on the government-wide statement of activities. One element of that reconciliation explains that current year capital outlays and debt principal payments are expenditures in the fund financial statements, but should be shown as increases in capital assets and decreases in long-term debt in the government-wide statements. This adjustment affects both the net position balance and the change in net position. The debt payments on retirement of debt are recorded as expenditures for fund-basis financial statements but are a reduction of debt in the government-wide financial statements. The capital asset additions are expenditures in the fund-basis financial statements but capitalized in the government-wide financial statements. The fund-basis financial statements do not include depreciation expense. The depreciation expense is a deduction to reconcile to the government-wide statement of activities. New debt issues are treated as sources of revenue for fund-basis financial statements, but for the government-wide statements, those amounts are recorded as a liability. Property taxes are adjusted for the accrual basis and the unavailable revenues are adjusted based on prior year levies and current year uncollectable amounts. Also included are all of the adjustments required by GASB 68 and GASB 75.

### **III. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY**

#### **A. Budgets and Budgetary Accounting**

The Board of Trustees adopts an “appropriated budget” for the General Fund, Child Nutrition Program, and the Debt Service Fund. The District is required to present the adopted and final amended budgeted revenues and expenditures for each of these funds. The District compares the final amended budget to actual revenues and expenditures. The general fund budget report appears in Exhibit G-1 “Statement of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual – General Fund” and the other two reports are in Exhibit J-4 “Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual - Child Nutrition Program” and J-5 “Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual - Debt Service Fund”.

The following procedures are followed in establishing the budgetary data reflected in the general-purpose financial statements:

1. Prior to August 20, the District prepares a budget for the next succeeding fiscal year beginning September 1. The operating budget includes proposed expenditures and the means of financing them.
2. A meeting of the Board is then called for the purpose of adopting the proposed budget. At least ten days’ public notices of the meeting must be given.
3. Prior to September 1, the budget is legally enacted through passage of a resolution by the Board. Once a budget is approved, it can be amended at the function and fund level by approval of a majority of the members of the Board. Changes can be made to the budget at any detail within the function level without an amendment approved by the Board. During the year, several budget amendments were made with Board approval. The most significant amendments were for carryover funding; mid-year adjustment of operating

costs; and year-end adjustments to expenditures based on the latest information concerning operating cost. All budget appropriations lapse at year-end.

	Original Budget	Increase (Decrease)	Amended Budget
	<u>Appropriations</u>	<u>(Decrease)</u>	<u>Appropriations</u>
General Fund – Exhibit G-1	\$45,044,460	\$2,105,770	\$47,150,160
Child Nutrition Program – Exhibit J-4	3,364,800	100,000	3,464,800
Debt Service Fund – Exhibit J-5	5,225,780	2,000	5,227,780

4. General Fund – Major amendments were to increase Function 34 – Student (Pupil) Transportation by \$399,700 for purchase of new transportation vehicles, Function 51 – Facilities Maintenance & Operations by \$675,000 for various maintenance projects throughout the District, Function 53 – Data Processing Services by \$614,000 to replace District networking system, and Function 81 – Facilities Acquisition & Construction by \$455,000 to resurface indoor practice facilities, roof replacement, and purchase storage building.
5. Each budget is controlled at the revenue and expenditure function/object level. Budgeted amounts are as amended by the Board. A reconciliation of fund balances for both appropriated budget and non-appropriated budget special revenue funds is as follows:

August 31, 2019 Fund Balance	
Appropriated Budgeted Funds – National Breakfast & Lunch Program	\$ 674,021
Non-appropriated Budgeted Funds	<u>374,909</u>
All Special Revenue Funds	<u>\$1,048,930</u>

**B. Excess of Expenditures over Appropriations**

No excess of expenditures over appropriations existed for the year ended August 31, 2019.

**C. Deficit Fund Equity**

There were no deficit fund equities for the year ended August 31, 2019.

**IV. DETAILED NOTES ON ALL FUNDS**

**A. Cash and Cash Equivalents**

The District’s funds are required to be deposited and invested under the terms of a depository contract pursuant to the School Depository Act. The depository bank places approved pledged securities for safekeeping and trust with the District’s agent bank in an amount sufficient to protect District funds on a day-to-day basis during the period of the contract. The pledge of approved securities is waived only to the extent of the depository bank’s dollar amount of Federal Deposit Insurance Corporation (“FDIC”) insurance.

Depository information is as follows:

- Depository bank: Independent Bank
- Highest combined balance: \$22,200,730



DENISON INDEPENDENT SCHOOL DISTRICT  
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Exhibit F-1

- Date of highest combined balance: February 20, 2019
- Amount of FDIC insurance: \$250,000
- Amount of pledged securities: \$24,010,142

Since the District complies with this law, it has no custodial credit risk for deposits.

The District's cash and cash equivalents, considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from date of acquisition.

At August 31, 2019, the carrying value of the District's deposits was \$4,274,344, excluding petty cash of \$9,916 and \$16,428,402 of investments considered as cash equivalents, and the bank balance was \$5,184,102. The District's cash deposits at August 31, 2019, and during the year then ended, were entirely covered by FDIC insurance or by pledged collateral held by the District's agent bank in the District's name.

Governmental Funds:	
Petty cash	\$ 10,327
Cash-in-bank	4,638,620
Investments considered as cash equivalents	20,026,370
Total cash and cash equivalents	<u>24,675,317</u>
Proprietary Funds:	
Cash-in-bank	458,334
Total Governmental Activities	<u>\$24,845,100</u>

The following investments are considered as cash equivalents:

Investments	Carrying Amount	Fair Value	Percentage of Investments	Weighted Average Maturity (Days)
Savings accounts	\$ 376,871	\$ 376,871	1.9%	On demand
Texpool - AAAM	13,015,316	13,015,316	65.0%	On demand
Lone Star - AAA	5,095,846	5,095,846	25.4%	On demand
Texas Term – AA Af	105	105	0.0%	On demand
Money market funds	1,538,232	1,538,232	7.7%	On demand
Totals	<u>\$20,026,370</u>	<u>\$20,026,370</u>	<u>100.0%</u>	

The District does not have any cash or cash equivalents in foreign currency; therefore, there is no foreign currency risk.

**The Public Funds Investment Act** (Government Code Chapter 2256) contains specific provisions in the areas of investment practices, management reports and establishment of appropriate policies. Among other things, it requires the District to adopt, implement, and publicize an investment policy. That policy must address the following areas: (1) safety of principal and liquidity, (2) portfolio diversification, (3) allowable investments, (4) acceptable risk levels, (5) expected rates of returns, (6) maximum allowable stated maturity of portfolio investments, (7) maximum average dollar-weighted maturity allowed based on the stated maturity date for the portfolio, (8) investment staff quality and capabilities, (9) and bid solicitation preferences for certificates of deposit. The District maintains an investment policy which authorizes the District to invest in obligations of U.S. Treasury and U.S. agencies, municipal securities and repurchase agreements and the State Treasurer's investment pool or similar public investment pools. The Act also requires the District to have independent auditors perform test procedures related to investment practices as provided by the Act. The District is in substantial compliance with the requirements of the Act and with local policies.

In compliance with the Public Funds Investment Act, the District has adopted a deposit and investment policy.

**Custodial Credit Risk – Investments** - For an investment, this is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in possession of an outside party. The District's investment is not exposed to custodial risk. External investment pools are not subject custodial risk because investments are not evidenced by securities that exist in physical or book entry form. State law limits investments in public funds investment pools to those rated no lower than AAA or AAAM or an equivalent rating by at least one nationally recognized rating service. District investments are not exposed to custodial credit risk.

**Credit Risk** – This is the risk that a security issuer may default on interest or principal payment. State law limits investment in local government pools to those that are rated AAA or equivalent by at least one Nationally Recognized Statistical Rating Organization (NRSRO). The District controls and monitors this risk by purchasing quality rated instruments that have been evaluated by agencies such as Standard and Poor's (S&P) or Moody's Investors Service, or by investing in public fund investment pools rated no lower than AAA or AAAM.

**Interest-rate Risk** – This type of risk occurs when potential purchasers of debt securities do not agree to pay face value for those securities if interest rates rise. The District's investment policy does not allow the purchase of investments that would expose the District to interest-rate risk.

**Concentration of Credit Risk** – This type of risk is defined as positions of 5 percent or more in securities of a single issuer. The District is not exposed to the concentration of credit risk because the investment portfolio mainly consists of external investment pools.

**Foreign Currency Risk** – This is the risk that exchange rates will adversely affect the fair value of an investment. At year-end, the District was not exposed to foreign currency risk.

## **B. Property Taxes**

Property taxes are levied by October 1 on the assessed value listed as of the prior January 1 for all real property and business personal property located in the District in conformity with Subtitle E, Texas Property Tax Code. Taxes are due on receipt of the tax bill and delinquent if not paid before February 1 of the year following the year in which imposed. On January 31 of each year, a tax lien attaches to property to secure the payment of all taxes, penalties, and interest ultimately imposed. Property tax revenues are considered available (1) when they become due or past due and receivable with the current period and (2) when they are expected to be collected during a 60-day period after the close of the school fiscal year.

The Board establishes the District's property tax rates annually. The authorized tax rates for property taxes assessed on January 1, 2018, were \$1.170000 and \$0.329200 per \$100 for the General Fund and Debt Service Fund, respectively, based on a net assessed valuation of \$1,798,602,998.

The District has not entered into any tax abatement agreements in compliance with Tax Code Chapter 312.

DENISON INDEPENDENT SCHOOL DISTRICT  
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Exhibit F-1

Delinquent taxes are prorated between the General Fund and Debt Service Fund based rates adopted for the year of the levy. Allowances for uncollectible tax receivables within the General and Debt Service Funds are based on historical experience in collecting property taxes.

Delinquent taxes receivables and the related allowance for uncollectible taxes in the governmental fund financial statements as of August 31, 2019, are as follows:

	Property Taxes - Delinquent	Allowance for Uncollectible Taxes	Unavailable Revenue – Property Taxes
General Fund	\$1,106,513	\$(22,130)	\$1,084,383
Debt Service Fund	265,653	(5,313)	260,340
Totals	<u>\$1,372,166</u>	<u>\$(27,443)</u>	<u>\$1,344,723</u>

Current tax collections for the levy year ended August 31, 2019, were 97.9% of the year-end adjusted tax levy.

Uncollectible personal property taxes are periodically reviewed and written off by the District. The District is prohibited from writing off real property taxes without specific statutory authority from the Texas Legislature.

The District has an agreement with Grayson County Tax Office (“County”) whereby the County bills and collects the District’s property taxes.

**C. Disaggregation of Receivables and Payables**

The District believes that sufficient detail of receivable and payable balances is provided in the financial statements to avoid the obscuring of significant components by aggregation. Therefore, no disclosure is provided which disaggregates those balances.

There are no significant receivables that are not scheduled for collection within one year of August 31, 2019.

**D. Receivables from Other Governments**

Receivables from other governments, as of August 31, 2019, are as follow:

	Due from State
General Fund	\$1,543,342
Special Revenue Funds:	
Head Start	77,327
ESEA I, A – Improving Basic Programs	402,600
IDEA – Part B Formula	580,135
IDEA – Part B Preschool	13,186
National Breakfast & Lunch Program	143,970
ESEA II, A – Training & Recruiting	45,667
Title IV, Part A – Subpart I	69,978
State Instructional Materials	4,887
Total	<u>\$2,881,092</u>

**E. Interfund Receivables and Payables**

There were no interfund receivables and payables as of August 31, 2019.

**F. Interfund Transfers**

There were no interfund transfers during the fiscal year.

**G. Other Financing Sources (Uses)**

There were no other financing sources and (uses) during the year:

**H. Special Items/Extraordinary Items**

There were no special items/extraordinary items during the fiscal year.

**I. Operating Leases**

The District leases office equipment and automobiles under noncancelable operating leases. Total costs for such leases were \$90,828 for the year. The future minimum lease payments for active operating leases are summarized below:

Year Ending August 31	Amount
2020	\$43,996
2021	13,203
2022	13,203
2023	1,949
Thereafter	0

**J. Capital Asset Activity**

Capital asset activity for the year ended August 31, 2019, is as follows:

	Beginning Balance	Increases/ Adjustments	Decreases/ Adjustments	Ending Balance
<b>Governmental activities:</b>				
Capital assets, not being depreciated:				
Land	\$ 2,462,102	\$ 0	\$ 0	\$ 2,462,102
Construction in Progress	0	0	0	0
Total Capital Assets, not being depreciated	2,462,102	0	0	2,462,102
Capital assets, being depreciated:				
Buildings and improvements	107,744,853	449,875	0	108,194,728
Furniture and equipment	11,902,484	1,292,485	191,001	13,003,968
Total capital assets, being depreciated	119,647,337	1,742,360	191,001	121,198,696
Less accumulated depreciation for:				
Buildings and improvements	20,200,263	1,946,643	0	22,146,906
Furniture and equipment	9,703,134	804,189	167,419	10,339,904
Total accumulated depreciation	29,903,397	2,750,832	167,419	32,486,810
Governmental activities capital assets, net	\$ 92,206,042	\$(1,008,472)	\$ 23,582	\$ 91,173,988

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Major additions for the current year included:

Buses	\$ 525,558
Vehicles	349,394
Buildings & improvement	449,875
Other	417,533
Total additions	<u>\$1,742,360</u>

Decrease in assets is result of the District disposing of several vehicles and equipment during the year.

Depreciation expense was charged to governmental functions of the District as follows:

**Governmental activities:**

11 – Instruction	\$1,042,874
12 – Instruction Resources & Media Services	40,835
13 – Curriculum & Instructional Staff Development	13,388
23 – School Leadership	18,337
31 – Guidance, Counseling & Evaluation Services	7,440
33 – Health Services	6,616
34 – Student (Pupil) Transportation	410,237
35 – Food Services	192,883
36 – Extracurricular Activities	705,153
41 – General Administration	19,723
51 – Plant Maintenance & Operations	196,897
52 – Security & Monitoring Services	35,414
53 – Data Processing Services	61,035
Total Depreciation Expense	<u>\$2,750,832</u>

**K. Long-Term Debt**

Long-term debt of the District is comprised of bonds payable, accreted interest, the premium on bonds, compensated absences, and net pension liability. Debt service requirements for general obligation bonds are payable from the fund balance and future revenues of the Debt Service Fund which consists principally of property taxes collected by the District, state funding, and interest earnings. Capital leases are paid from the fund balance and future revenues of the General Fund.

The following is a summary of changes in long-term debt for government activities for the year ended August 31, 2019.

	Beginning Balance	Additions	Retirements	Ending Balance	Due Within One Year
Bonds payable	\$ 77,927,040	\$ 0	\$1,037,479	\$ 76,889,561	\$1,111,022
Accreted interest	7,305,481	810,250	1,287,520	6,828,211	0
Premium on bonds	2,865,248	0	162,942	2,702,306	0
Compensated absences	286,945	8,556	0	295,501	0
Sub-total	88,384,714	818,806	2,487,941	86,715,579	1,111,022
Net pension liability	7,834,199	5,612,338	775,502	12,671,035	0
Net OPEB liability	14,229,567	2,927,533	233,816	16,923,284	0
Total	<u>\$1110,448,480</u>	<u>\$9,358,677</u>	<u>\$3,497,259</u>	<u>\$116,309,898</u>	<u>\$1,111,022</u>

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**L. Bonds Payable**

Bonded indebtedness of the District is reflected in the statement of net position. Current requirements for principal and interest expenditures are accounted for in the Debt Service Fund in the fund financial statements.

A summary of changes in general obligation bonds for the year ended August 31, 2019, is as follows:

Issue/ Maturity Date	Interest Rates Payable	Amounts Original Issue	Beginning Balance	Issued	Retired	Ending Balance	Amounts Due Within One Year
Series 1997 UTSB&R Bonds/2021	4.3%/6.0%	\$13,224,677	\$ 1,175,439	\$0	\$ 430,956	\$ 744,483	\$406,212
Series 2011 UTSB Bonds/2041	1.75%/5.0%	69,001,362	59,841,601	0	371,523	59,470,078	459,810
Series 2013 UTSB Bonds/2043	1.75%/4.5%	9,410,000	8,280,000	0	235,000	8,045,000	245,000
Series 2017 UTR Bonds/2031	4.0%	8,630,000	8,630,000	0	0	8,630,000	0
Totals			<u>\$77,927,040</u>	<u>\$ 0</u>	<u>\$1,037,479</u>	<u>\$76,889,561</u>	<u>\$1,111,022</u>

The following is a summary of the District's future annual debt service requirements to maturity for general obligation bonds.

Year Ended August 31	Principal	Interest	Total Requirements
2020	\$ 1,111,022	\$ 4,252,696	\$ 5,363,718
2021	1,267,933	4,233,436	5,501,369
2022	1,923,160	3,675,709	5,598,869
2023	1,886,208	3,809,861	5,696,069
2024	1,850,225	3,941,568	5,791,793
2025-2029	10,411,013	19,805,008	30,216,021
2030-2034	20,065,000	11,681,956	31,746,956
2035-2039	26,125,000	6,263,206	32,388,206
2040-2044	12,250,000	789,112	13,039,112
Totals	<u>\$76,889,561</u>	<u>\$58,452,552</u>	<u>\$135,342,113</u>

Interest and fees paid on general obligation bonds during the year were \$4,188,889.

There are numerous limitations and restrictions contained in the various general obligation bond indentures. The District has complied with all significant limitations and restrictions as of August 31, 2019.

**M. Defeasance of Debt**

During the current year, the District issued refunding bonds for the purpose of restructuring debt cash flow requirements. Proceeds from the refunding bonds were placed in an irrevocable trust to provide for all future debt service payments on the old bonds. The old bonds are considered

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deceased, and accordingly, the trust account assets and liabilities are not included in the District's financial statements. On August 31, 2019, \$8,665,000 of bonds considered deceased are still outstanding.

**N. Revenue from Local and Intermediate Sources**

During the current year local and intermediate revenues consisted of the following:

	General Fund	Debt Service Fund	Other Funds	Totals
Property taxes	\$20,932,281	\$5,886,628	\$ 0	\$26,818,909
Food sales	0	0	537,658	537,658
Penalties, interest & other tax related income	256,021	62,940	0	318,961
Tuition & fees	5,966	0	0	5,966
Earnings – temporary deposits & investments	362,159	67,296	49,262	478,717
Rent	2,809	0	0	2,809
Foundations, gifts & bequests	0	0	161,846	161,846
Insurance recovery	98,680	0	0	98,680
Other revenues from local sources	139,033	0	23,459	162,492
Athletics	145,988	0	30,617	176,605
Extracurricular activities other than athletics	8,883	0	34,865	43,748
Enterprising services revenues	0	0	333,640	333,640
Total	<u>\$21,951,820</u>	<u>\$6,016,864</u>	<u>\$1,171,347</u>	<u>\$29,140,031</u>

**O. State Aid Revenue**

The District receives state revenues from TEA based upon application of formula allocations, on-behalf allocations, and other state miscellaneous programs. The components of state program revenues as shown in the governmental fund financial statements are as follows:

	General Fund	Debt Service Fund	Other Funds	Totals
Per Capita Apportionment	\$ 2,027,092	\$ 0	\$ 0	\$ 2,027,092
Foundation School Prg. Act Entitlements	18,568,479	0	0	18,568,479
Other Foundation School Prg. Act Revenues	97,032	0	0	97,032
State Program Revenues Distributed by TEA	0	177,138	787,870	965,008
TRS On-behalf Payments	1,875,143	0	68,550	1,943,693
TRS Medicare Part-D	103,800	0	5,463	109,263
Other State Revenue	47,418	0	0	47,418
Totals	<u>\$22,718,964</u>	<u>\$177,138</u>	<u>\$861,883</u>	<u>\$23,757,985</u>

**P. Federal Program Revenues**

The District receives federal program revenues for various programs as follows:

Revenues	General Fund	Other Funds
School Health & Related Services (SHARS)	\$1,442,950	\$ 0
U. S. Department of Defense - Direct	53,349	0
U. S. Department of Education – Direct	0	55,337
U. S. Department of Education – Passed Through	0	2,719,837
U. S. Department of Health & Human Services – Passed Through	0	232,500
U. S. Department of Agriculture – Passed Through	0	2,568,473
Totals	<u>\$1,496,299</u>	<u>\$5,576,147</u>

**Q. Employee Benefits**

**Compensated Absences**

Employees of the District earn and accumulate leave according to terms set by the State of Texas at the rate of five (5) days per year. If employees retire from the District and are eligible for full retirement benefits as determined by the Teachers’ Retirement System, the District pays the employees one-half of their regular rate of pay for up to 50 days of unused sick leave.

The entire compensated absence liability is reported on the government-wide financial statements. For governmental fund financial statements, the amount of accumulated vacation and sick leave of employees has been recorded as a current liability to the extent that the amounts are expected to be paid using expendable available financial resources. The balance of the liability is not recorded.

The activity within the accrued compensated absences account follows:

Balance, September 1	\$286,944
Net change	<u>8,557</u>
Balance, August 31	<u>\$295,501</u>

**R. Defined Benefit Pension Plan**

**Plan Description** - The District participates in a cost-sharing multiple-employer defined benefit pension that has a special funding situation. The plan is administered by the Teacher Retirement System of Texas (TRS). It is a defined benefit pension plan established and administered in accordance with the Texas Constitution, Article XVI, Section 67 and Texas Government Code, Title 8, Subtitle C. The pension trust fund is a qualified pension trust under Section 401(a) of the Internal Revenue Code. The Texas Legislature establishes benefits and contribution rates within the guidelines of the Texas Constitution. The pension’s Board of Trustees does not have the authority to establish or amend benefit terms.

All employees of public, state-supported educational institutions in Texas who are employed for one-half or more of the standard workload and who are not exempted from membership under Texas Government Code, Title 8, Section 822.002 are covered by the system.

**Pension Plan Fiduciary Net Position** - Detailed information about the Teacher Retirement System’s fiduciary net position is available in a separately-issued Comprehensive Annual Financial



Report that includes financial statements and required supplementary information. That report may be obtained on the Internet at <http://www.trs.texas.gov>; by writing to TRS at 1000 Red River Street, Austin, TX, 78701-2698; or by calling (512) 542-6592.

**Benefits Provided** - TRS provides service and disability retirement, as well as death and survivor benefits, to eligible employees (and their beneficiaries) of public and higher education in Texas. The pension benefits are based on statutory provisions of the plan effective for the fiscal year 2018. The annual standard annuity is based on the average of the five highest annual creditable salaries multiplied by the years of credited service multiplied by 2.3 percent. For members who are grandfathered, the three highest annual salaries are used in the benefit formula. The normal service retirement is at age 65 with 5 years of credited service or when the sum of the member's age and years of credited service equals 80 or more years. Early retirement is at age 55 with 5 years of service credit or earlier than 55 with 30 years of service credit. There are additional provisions for early retirement if the sum of the member's age and years of service credit total at least 80, but the member is less than age 60 or 62 depending on the date of employment, or if the member was grandfathered in under a previous rule. There are no automatic post-employment benefit changes; including automatic COLAs. Ad hoc post-employment benefit changes, including ad hoc COLAs, can be granted by the Texas Legislature as noted in the Plan Description above.

**Contributions** - Contribution requirements are established or amended pursuant to Article 16, section 67 of the Texas Constitution which requires the Texas legislature to establish a member contribution rate of not less than 6% of the member's annual compensation and a state contribution rate of not less than 6% and not more than 10% of the aggregate annual compensation paid to members of the system during the fiscal year. Texas Government Code section 821.006 prohibits benefit improvements if as a result of the particular action, the time required to amortize TRS' unfunded actuarial liabilities would be increased to a period that exceeds 31 years, or, if the amortization period already exceeds 31 years, the period would be increased by such action.

Employee contribution rates are set in state statute, Texas Government Code 825.402. Senate Bill 1458 of the 83<sup>rd</sup> Texas Legislature amended Texas Government Code 825.402 for member contributions and established employee contribution rates for fiscal years 2014 thru 2017. The 85<sup>th</sup> Texas Legislature, General Appropriations Act (GAA) established the employer contribution rates for fiscal years 2018 and 2019.

	<u>Contribution Rates</u>	
	<u>2018</u>	<u>2019</u>
Member	7.7%	7.7%
Non-Employer Contributing Entity (State)	6.8%	6.8%
Employers	6.8%	6.8%
Current fiscal year Employer Contributions	\$816,272	
Current fiscal year Member Contributions	\$2,257,376	
2018 measurement date NECE On-behalf Contributions	\$1,478,305	

Contributors to the plan include members, employers and the State of Texas as the only non-employer contributing entity. The State is the employer for senior colleges, medical schools and state agencies including TRS. In each respective role, the State contributes to the plan in accordance with state statutes and the General Appropriations Act (GAA).

As the non-employer contributing entity for public education and junior colleges, the State of Texas contributes to the retirement system an amount equal to the current employer contribution rate times

the aggregate annual compensation of all participating members of the pension trust fund during that fiscal year reduced by the amounts described below which are paid by the employers. Employers (including public schools) are required to pay the employer contribution rate in the following instances:

- On the portion of the member's salary that exceeds the statutory minimum for members entitled to the statutory minimum under Section 21.402 of the Texas Education Code.
- During a new member's first 90 days of employment.
- When any part or all of an employee's salary is paid by federal funding sources, a privately sponsored source.

In addition to the employer contributions listed above, there are two additional surcharges an employer is subject to.

- When employing a retiree of the Teacher Retirement System the employer shall pay both the member contribution and the state contribution as an employee after retirement surcharge.
- When a school district does not contribute to the Federal Old-Age Survivors and Disability Insurance (OASDI) Program for certain employees, they must contribute 1.5% of the state contribution rate for certain instructional or administrative employees; and 100% of the state contribution rate for all other employees.

***Actuarial Assumptions***

**Roll Forward** – A change was made in the measurement date of the total pension liability for the 2018 measurement year. The actuarial valuation was performed as of August 31, 2017. Update procedures were used to roll forward the total pension liability to August 31, 2018. This is the first year using the roll forward procedures.

The total pension liability is determined by an annual actuarial valuation. The actuarial methods and assumptions were selected by the Board of Trustees based upon analysis and recommendations by the System's actuary. The Board of Trustees has sole authority to determine the actuarial assumptions used for the Plan. The active mortality rates were based on 90 percent of the RP 2014 Employee Mortality Tables for males and females. The post-retirement mortality rates were based on the 2018 TRS of Texas Healthy Pension Mortality Tables.

The following table discloses the assumptions that were applied in this measurement period.

Valuation Date	August 31, 2017 rolled forward to August 31, 2018
Actuarial Cost Method	Individual Entry Age Normal
Asset Valuation Method	Market Value
Single Discount Rate	6.907%
Long-term expected Investment Rate of Return	7.25%
Municipal Bond Rate as of August, 2018	3.69% - Source for the rate is the Fixed Income Market Data/Yield Curve/Data Municipal Bonds with 20 years to maturity that include only federally tax-exempt municipal bonds as reported to Fidelity Index's "20-Year Municipal GO AA Index."

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Last year ending August 31 in Projection Period (100 years)	2116
Inflation	2.30 %
Salary Increases	3.05% to 9.05% including inflation
Ad hoc Post-employment Benefit Changes	None

The actuarial methods and assumptions are primarily based on a study of actual experience for the four-year period ending August 31, 2017 and adopted on July 2018.

**Discount Rate** – The single discount rate used to measure the total pension liability was 6.907%. The single discount rate was based on the expected rate of return on pension plan investments of 7.25% and a municipal bond rate of 3.69%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers and the non-employer contributing entity are made at the statutorily required rates. Based on those assumptions, the pension plan’s fiduciary net position sufficient to finance the benefit payments until the year 2069. As a result, the long-term expected rate of return on pension plan investments was applied to projected benefit payments through the year 2069, and the municipal bond rate was applied to all benefit payments after that date. The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimates ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the Systems target asset allocation as of August 31, 2018, are summarized below:

Asset Class	Target Allocation	Long-Term Expected Arithmetic Real Rate of Return	Expected Contribution to Long-Term Portfolio Returns
<b>Global Equity</b>			
U.S.	18%	5.70%	1.04%
Non-U.S. Developed	13%	6.90%	0.90%
Emerging Markets	9%	8.95%	0.89%
Directional Hedge Funds	4%	3.53%	0.14%
Private Equity	13%	10.18%	1.32%
<b>Stable Value</b>			
U. S. Treasuries	14%	1.11%	0.12%
Absolute Return	0%	0.00%	0.00%
Stable Value Hedge Funds	4%	3.09%	0.12%
Cash	1%	-0.30%	0.00%
<b>Real Return</b>			
Global Inflation Linked Bonds	3%	0.70%	0.02%
Real Assets	14%	5.21%	0.73%
Energy and Natural Resources	5%	7.48%	0.37%
Commodities	0%	0.00%	0.00%
<b>Risk Parity</b>			
Risk Parity	5%	3.70%	0.18%
Inflation Expectations			2.30%
Volatility Drag***			(0.79)
<b>Total</b>	<b>100%</b>		<b>7.25%</b>

- \* Target Allocations are based on the FY 2016 policy model
- \*\* Capital market assumptions are the same from Aon Hewitt (2017 Q4)
- \*\*\* The Expected Contribution to Long-term Portfolio Returns incorporates the volatility drag resulting from the conversion between arithmetic and geometric mean returns.

**Discount Rate Sensitivity Analysis** - The following schedule shows the impact of the Net Pension Liability if the discount rate used was 1% less than and 1% greater than the discount rate that was used (6.907%) in measuring the Net Pension Liability.

	1% Decrease in Discount Rate (5.907%)	Discount Rate (6.907%)	1% Increase in Discount Rate (7.907%)
District's proportionate share of the net pension liability:	\$19,123,631	\$12,671,035	\$7,447,277

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions** - At August 31, 2019, the District reported a liability of \$12,671,035 for its proportionate share of the TRS's net pension liability. This liability reflects a reduction for State pension support provided to the District. The amount recognized by the District as its proportionate share of the net pension liability, the related State support, and the total portion of the net pension liability that was associated with the District were as follows:

District's proportionate share of the collective net pension liability	\$12,671,035
State's proportionate share that is associated with District	24,169,278
Total	<u>\$36,840,313</u>

The net pension liability was measured as of August 31, 2017, and rolled forward to August 31, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of August 31, 2017, rolled forward to August 31, 2018. The District's proportion of the net pension liability was based on the District's contributions to the pension plan relative to the contributions of all employers to the plan for the period September 1, 2017, through August 31, 2018.

On August 31, 2018, the District's proportion of the collective net pension liability was 0.0230204880% which was a decrease of 0.0014808233% from the proportion measured as of August 31, 2017.

**Changes Since the Prior Actuarial Valuation** – Assumptions, methods, and plan changes that are specific to the Pension Trust Fund were updated from the prior year's report. The Net Pension Liability increased significantly since the prior measurement date due to a change in the following actuarial assumptions.

- The total pension liability as of August 31, 2018, was developed using a roll-forward method from the August 31, 2017 valuation.
- Demographic assumptions including post-retirement mortality, termination rates, and rates of retirement were updated based on the experienced study performed for TRS for the period ending August 31, 2017.
- Economic assumptions including rates of salary increase for individual participants were updated based on the same experience study.

- The discount rate changed from 8.0 percent as of August 31, 2017, to 6.907 percent as of August 31, 2018.
- The long-term assumed rate of return changed from 8.0 percent to 7.25 percent.
- The change in the long-term assumed rate of return combined with the change in the single discount rate was the primary reason for the increase in the net pension liability.

There were no changes in benefit terms that affected the measurement of the total pension liability during the measurement period.

For the year ended August 31, 2019, the District recognized pension expense of \$4,200,145 and revenue of \$2,392,114 for support provided by the State in the Government-Wide Financial Statement of Activities.

At August 31, 2019, the District reported its proportionate share of the TRS's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual actuarial experience	\$ 78,981	\$ 310,897
Changes in actuarial assumptions	4,568,519	142,766
Net difference between projected and actual investment earnings	0	240,423
Changes in proportion and difference between the employer's contributions and the proportionate share of contributions	1,323,446	526,882
Total as of August 31, 2018 measurement date	<u>5,970,946</u>	<u>1,220,968</u>
Contributions paid to TRS subsequent to the measurement date	816,272	0
Total	<u><u>\$6,787,218</u></u>	<u><u>\$1,220,968</u></u>

The net amounts of the employer's balances of deferred outflows and inflows (not including the deferred contribution paid subsequent to the measurement date) of resources related to pensions will be recognized in pension expense as follows:

Year ended August 31:	Pension Expense Amount
2020	\$1,363,635
2021	857,682
2022	705,157
2023	707,453
2024	666,258
Thereafter	449,793

#### S. Defined Other Post-Employment Benefit Plans

**Plan Description** – The District participates in the Texas Public School Retirement Employees Group Insurance Plan (TRS-Care). It is a multiple-employer, cost-sharing defined Other Post-Employment Benefit (OPEB) plan that has a special funding situation. The plan is administered through a trust by the Teacher Retirement System of Texas (TRS) Board of Trustees. It is established and administered in accordance with the Texas Insurance Code, Chapter 1575.

**OPEB Plan Fiduciary Net Position** – Detail information about the TRS-Care’s fiduciary net position is available in the separately-issued TRS Comprehensive Financial Report that includes financial statements and required supplementary information. That report may be obtained on the Internet at <http://www.trs.texas.gov>; by writing to TRS at 1000 Red River Street, Austin, TX, 78701-2698; or by calling (512) 542-6592.

Components of the net OPEB liability of the TRS-Care plan as of August 31, 2018, are as follows:

Net OPEB Liability	Total
Total OPEB Liability	\$50,729,490,103
Less: plan fiduciary net position	798,574,633
Net OPEB liability	<u>\$49,930,915,470</u>
Net position as a percentage of total OPEB liability	1.57%

**Benefits Provided** – TRS-Care provides a basic health insurance coverage (TRS-Care 1), at no cost to all retirees from public schools, charter schools, regional education service centers, and other educational districts who are members of the TRS pension plan. Optional dependent coverage is available for an additional fee.

Eligible non-Medicare retirees and their dependents may pay premiums to participate in the high-deductible health plans. Eligible Medicare retirees and their dependents may pay premiums to participate in the Medicare Advantage health plans. To qualify for TRS-Care coverage, a retiree must have at least 10 years of service credit in the TRS pension system. The Board of Trustees is granted the authority to establish basic and optional group insurance coverage for participants as well as to amend benefit terms as needed under Chapter 1575.052. There are no automatic post-employment benefit changes; including automatic COLAs.

The 85th Legislature, Regular Session, passed the following statutory changes in HB 3976 which became effective on September 1, 2017. These are described below under the section “Changes in Benefit Terms”.

The premium rates for the optional health insurance are based on years of service of the member. The schedule below shows the monthly rates for a retiree with and without Medicare coverage. These new premium rates for retirees with Medicare Parts A&B coverage became effective January 1, 2018.

TRS-Care Monthly Premium Rates Effective January 1, 2018 – December 31, 2018		
	Medicare	Non-Medicare
Retiree or Surviving Spouse	\$ 135	\$200
Retiree and Spouse	529	689
Retiree or Surviving Spouse and Children	468	408
Retiree and Family	1,020	999

**Contributions** – Contribution rates for the TRS-Care plan are established in state statute by the Texas Legislature, and there is no continuing obligation to provide benefits beyond each fiscal year. The TRS-Care plan is currently funded on a pay-as-you-go basis and is subject to change based on available funding. Funding for TRS-Care is provided by retiree premium contributions and contributions from the state, active employees, and school districts based upon public school district payroll. The TRS Board of Trustees does not have the authority to set or amend contribution rates.

Texas Insurance Code, Section 1575.202 establishes the state’s contribution rate which is 1.25% of the employee’s salary. Section 1575.203 establishes the active employee’s rate which is .65% of pay. Section 1575.204 establishes an employer contribution rate of not less than 0.25 percent or not more than 0.75 percent of the salary of each active employee of the public. The actual employer contribution rate is prescribed by the Legislature in the General Appropriations Act which is 0.75% of each active employee’s pay for the fiscal year 2018. The following table shows contributions to the TRS-Care plan by type of contributor.

<b>Contribution Rates</b>		
	2018	2019
Active Employee	0.65%	0.65%
Non-employer Contributing Entity (State)	1.25%	1.25%
Employers	0.75%	0.75%
Federal/private Funding Remitted by Employers	1.25%	1.25%
Current fiscal year Employer Contributions		\$249,687
Current fiscal year Member Contributions		\$190,560
2018 measurement year NECE On-Behalf Contributions		\$330,837

In addition to the employer contributions listed above, there is an additional surcharge all TRS employers are subject to (regardless of whether or not they participate in the TRS-Care OPEB program). When employers hire a TRS retiree, they are required to pay to TRS-Care, a monthly surcharge of \$535 per retiree.

With Senate Bill 1, 85<sup>th</sup> Legislature, Regular Session, TRS-Care received supplemental appropriations from the State of Texas as the Non-Employer Contributing Entity in the amount of \$182.6 million in the fiscal year 2018. House Bill 30 of the 85<sup>th</sup> Legislature provided an additional \$212 million in a one-time supplemental funding for the fiscal year 2018-2019 biennium. One-time supplemental contributions during fiscal 2018 total \$394.6 million.

**Actuarial Assumptions** – The total OPEB liability in the August 31, 2017, actuarial valuation was rolled forward to August 31, 2018. The actuarial valuation was determined using the following actuarial assumptions.

The following assumptions and other inputs used for members of TRS-Care are identical to the assumptions used in the August 31, 2017, TRS pension actuarial valuation that was rolled forward to August 31, 2018:

Rates of Mortality	General Inflation
Rates of Retirement	Wage Inflation
Rates of Termination	Expected Payroll Growth
Rates of Disability Incidence	

**Additional Actuarial Methods and Assumptions:**

Valuation Date	August 31, 2017 rolled forward to August 31, 2018
Actuarial Cost Method	Individual Entry Age Normal
Inflation	2.30%
Single Discount Rate	3.69% - Sourced from fixed income municipal bonds with 20 years to maturity that include only federal tax-exempt municipal bonds as reported in the Fidelity Index’s “20-Year Municipal GO AA Index: as of August 31, 2018

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Aging Factors	Based on Plan Specific Experience
Election Rates	Normal Retirement: 70% participation prior to age 65 and 75% participation after age 65.
Expenses	Third-party administrative expenses related to the delivery of health care benefits are included in the age-adjusted claims costs.
Projected Salary Increases	3.05% - 9.05%
Ad-hoc Post Employment Benefit Changes	None

In this valuation, the impact of the Cadillac Tax has been calculated as a portion of the trend assumption. Assumptions and methods used to determine the impact of the Cadillac Tax include:

- 2018 thresholds of \$850/\$2,292 were indexed annually by 2.50 percent.
- Premium data submitted was not adjusted for permissible exclusions in the Cadillac Tax.
- There were no special adjustments to the dollar limit other than those permissible for non-Medicare retirees over 55.

Results indicate that the value of the excise tax would be reasonably represented for a 25 basis point addition to the long-term trend rate assumption.

**Discount Rate** – A single discount rate of 3.69% was used to measure the total OPEB liability. There was a change of .27 percent in the discount rate since the previous year. Because the plan is essentially a “pay-as-you-go” plan, the single discount rate is equal to the prevailing municipal bond rate. The projection of cash flows used to determine the discount rate assumed that contributions from active members and those of the contributing employers and the non-employer contributing entity are made at the statutorily required rates. Based on those assumptions, the OPEB plan’s fiduciary net position was projected to not be able to make all future benefit payments of current plan members. Therefore, the municipal bond rate was adopted for all periods of projected benefit payments to determine the total OPEB liability.

**Sensitivity of the Net OPEB Liability:**

**Discount Rate Sensitivity Analysis** - The following schedule shows the impact of the Net OPEB Liability if the discount rate used was 1% less than and 1% greater than the discount rate that was used (3.42%) in measuring the Net OPEB Liability.

	1% Decrease in Discount Rate (2.69%)	Discount Rate (3.69%)	1% Increase in Discount Rate (4.69%)
District’s proportionate share of the Net OPEB liability:	\$20,144,522	\$16,923,284	\$14,375,077

**Healthcare Cost Trend Rates Sensitivity Analysis** – The following presents the net OPEB liability of the plan using the assumed healthcare cost trend rate, as well as what the net OPEB liability would be if it were calculated using a trend rate that is one-percent lower or one-percent higher than the assumed healthcare cost trend rate.

	1% Decrease	Current Healthcare Cost Trend Rate	1% Increase
District’s proportionate share of the Net OPEB liability:	\$14,055,063	\$16,923,284	\$20,700,793



***OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB*** - At August 31, 2019, the District reported a liability of \$16,923,284 for its proportionate share of the TRS's Net OPEB Liability. This liability reflects a reduction for State OPEB support provided to the District. The amount recognized by the District as its proportionate share of the net OPEB liability, the related State support, and the total portion of the net OPEB liability that was associated with the District were as follows:

District's Proportionate share of the collective net OPEB liability	\$16,923,284
State's proportionate share that is associated with District	23,979,737
Total	<u>\$40,903,021</u>

The Net OPEB Liability was measured as of August 31, 2018, and the Total OPEB Liability used to calculate the Net OPEB Liability was determined by an actuarial valuation as of that date. The District's proportion of the Net OPEB Liability was based on the District's contributions to the OPEB plan relative to the contributions of all employers to the plan for the period September 1, 2017, thru August 31, 2018.

At August 31, 2018, the District's proportion of the collective Net OPEB Liability was 0.0338933978% which was an increase of 0.0011714062 over its proportion measured as of August 31, 2017

***Changes in Actuarial Assumptions Since the Prior Actuarial Valuation*** – The following were changes in the actuarial assumptions or other inputs that affected the measurement of the Total OPEB liability since the prior measurement period.

1. Adjustments were made for retirees that were known to have discontinued their health care coverage in the fiscal year 2018. This change increased the Total OPEB Liability.
2. The health care trend rate assumption was updated to reflect the anticipated return of the Health Insurer Fee (HIF) in 2020. This change increased the Total OPEB Liability.
3. Demographic and economic assumptions were updated based on the experience study performed for TRS for the period ending August 31, 2017. This change increased the Total OPEB Liability.
4. The discount rate changed from 3.42 percent as of August 31, 2017, to 3.69 percent as of August 31, 2018. This change lowered the Total OPEB Liability to \$2.3 billion.

***Changes in Benefit Terms:*** The 85<sup>th</sup> Legislature, Regular Session passed the following statutory changes which became effective on September 1, 2017.

5. Created a high-deductible health plan that provides a zero cost for generic prescriptions, for certain preventive drugs and provides a zero premium for disability retirees who retired as a disability retiree on or before January 1, 2017, and are not eligible to enroll in Medicare.
6. Created a single Medicare Advantage plan and Medicare prescription drug plan for all Medicare-eligible participants.
7. Allowed the System to provide other, appropriate health benefit plans to address the needs of enrollees eligible for Medicare.
8. Allowed eligible retirees and their eligible dependents to enroll in TRS-Care when the retiree reaches 65 years of age, rather than waiting for the next enrollment period.

9. Eliminated free coverage under TRS-Care, except for certain disability retirees enrolled during Plan Years 2018 through 2021, requiring members to contribute \$200 per month toward their health insurance premiums.

For the year ended August 31, 2019, the District recognized OPEB expense of \$1,375,882 and revenue of \$872,239 for support provided by the State.

At August 31, 2019, the District reported its proportionate share of the TRS's deferred outflows of resources and deferred inflows of resources related to other post-employment benefits from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual actuarial experience	\$ 898,056	\$ 267,074
Changes in actuarial assumptions	282,404	5,084,476
Net difference between projected and actual investment earnings	2,960	0
Changes in proportion and difference between the employer's contributions and the proportionate share of contributions	641,989	0
Total as of August 31, 2018 measurement date	1,825,409	5,351,550
Contributions paid to TRS subsequent to the measurement date	249,687	0
Total	<u>\$2,075,096</u>	<u>\$5,351,550</u>

The net amounts of the employer's balances of deferred outflows and inflows (not including the deferred contribution paid subsequent to the measurement date) of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended August 31:	OPEB Expense Amount
2020	\$(586,196)
2021	(586,196)
2022	(586,196)
2023	(586,756)
2024	(587,076)
Thereafter	(593,721)

#### T. Medicare Part D Coverage

The Medicare Prescription Drug, Improvement, and Modernization Act of 2003, effective January 1, 2006, established prescription drug coverage for Medicare beneficiaries known as Medicare Part D. One of the provisions of Medicare Part D allows for the Texas Public School Retired Employee Group Insurance Program (TRS-Care) to receive retiree drug subsidy payments from the federal government to offset certain prescription drug expenditures for eligible TRS-Care participants. For the fiscal years ended August 31, 2019, 2018, and 2017, the subsidy payments received by TRS-Care on-behalf of the District were \$109,263, \$86,902, and \$82,952, respectively. These payments are recorded as equal revenues and expenditures in the governmental fund financial statements of the District.

#### **U. Active Employee Health Care Coverage**

The District participates in TRS Active Care sponsored by the Teacher Retirement System of Texas and administered through Aetna and Caremark (pharmacy). TRS Active Care provides health care coverage to employees (and their dependents) of participating public education entities. Optional life and long-term care insurance are also provided to active members and retirees. The plan is authorized by the Texas Insurance Code, Title 8, Subtitle H, Chapter 1579 and by the Texas Administrative Code, Title 34, Part 3, Chapter 41. The District contributed approximately \$334 per month per participant to the plan, and employees, at their option, authorized payroll withholdings to pay employee contributions and additional premiums for dependents. The TRS issues a publicly available financial report that includes financial statements and required supplementary information for TRS ActiveCare. That report may be obtained by visiting the TRS Website at [www.trs.state.tx.us](http://www.trs.state.tx.us), by writing the Communications Department of the Texas Retirement System of Texas at 1000 Red River Street, Austin, Texas 78701, or by calling (800) 223-8778.

#### **V. Workers' Compensation Program**

During the year, the District met its statutory workers' compensation obligations through participation in the Texas Association of School Boards ("TASB") Risk Management Fund (the "Fund"). The Fund was created and is operated under the provision of the Inter-local Cooperation Act, Chapter 491 of the Texas Governmental Code. The Fund's Workers Compensation Program is authorized by Chapter 504, Texas Labor Code. All members participating in the Fund execute Interlocal Agreements that define the responsibilities of the parties. The Fund provides statutory workers' compensation benefits to its members and their injured employees.

The member participates in the Fund's reimbursable aggregate deductible program. As such, the member is responsible for a certain amount of claims liability as outlined on the member's Contribution and Coverage Summary document. After the member's deductible has been met, the Fund is responsible for additional claims.

The Fund and its members are protected against higher than expected claims costs through the purchase of stop loss coverage for any claim in excess of the Fund's self-insured retention of \$1.5 million. The Fund uses the services of an independent actuary to determine reserve adequacy and fully funds those reserves. For the year ended May 31, 2019, the Fund anticipates no additional liability to members beyond their contractual obligations for payment of contributions and reimbursable aggregate deductibles.

The Fund engages the services of independent auditors to conduct a financial audit after the close of each plan year on August 31. The audit is approved by the Fund's Board of Trustees in February of the following year. The Fund's audited financial statements as of May 31, 2018, are available at the TASB offices and have been filed with the Texas Department of Insurance in Austin.

The following is the District’s estimated outstanding liability as of August 31, 2019.

Fund Year	Claim Count at 5/31/18	Aggregate Liability	Estimated Paid Loss & ALAE at 8/31/19	Estimated Ultimate Loss & ALAE at 8/31/19	Estimated Outstanding Loss & ALAE at 8/31/19
2014-15	31	\$202,369	\$40,610	\$ 40,610	\$ 0
2015-16	51	205,599	53,848	53,848	0
2016-17	24	209,689	78,154	93,691	15,537
2017-18	42	193,717	38,936	47,202	8,266
2018-19	21	182,266	52,080	147,356	95,276

**W. Commitments and Contingencies**

1. State and Federal Grants

Minimum foundation funding received from TEA is based primarily upon information concerning average daily attendance at the District’s schools which is compiled by the District and supplied to TEA. Federal funding for Food Service under child nutrition programs is based primarily on the number and type of meals served and on user charges as reported to the United States Department of Agriculture (“USDA”). Federal and state funding received related to various grant programs are based upon periodic reports detailing reimbursable expenditures made in compliance with program guidelines to the grantor agencies.

These programs are governed by various statutory rules and regulations of the grantors. Amounts received and receivable under these various funding programs are subject to periodic audit and adjustment by the funding agencies. To the extent, if any, that the District has not complied with all the rules and regulations with respect to performance, financial or otherwise, adjustment to or return of funding monies may be required. In the opinion of the District’s administration, there are no significant contingent liabilities relating to matters of compliance and, accordingly, no provision has been made in the accompanying financial statements for such contingencies.

2. Litigation

The District is not a party in any litigation.

**X. Risk Management**

The District is exposed to various risks of loss related to torts, theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During the current fiscal year, the District purchased commercial insurance to cover general liabilities. There were no significant reductions in coverage in the past fiscal year, and there were no settlements exceeding insurance coverage for each of the past three fiscal years.

**Y. Evaluation of Subsequent Events**

The Board of Trustees called for a bond election on November 5, 2019, in the amount of \$20,850,000 to expand two of the District’s elementary schools. The voters approved the proposed bond issuance with construction expected to proceed by late May 2020.

The District has evaluated subsequent events through November 14, 2019, the date which the financial statements were available to be issued.

**REQUIRED SUPPLEMENTARY INFORMATION**

DENISON INDEPENDENT SCHOOL DISTRICT  
 SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE  
 BUDGET AND ACTUAL - GENERAL FUND  
 FOR THE YEAR ENDED AUGUST 31, 2019

Data Control Codes	Budgeted Amounts		Actual Amounts (GAAP BASIS)	Variance With Final Budget Positive or (Negative)
	Original	Final		
<b>REVENUES:</b>				
5700 Total Local and Intermediate Sources	\$ 21,275,000	\$ 21,329,900	\$ 21,951,820	\$ 621,920
5800 State Program Revenues	22,574,035	23,090,035	22,718,964	(371,071)
5900 Federal Program Revenues	845,000	845,000	1,496,299	651,299
5020 Total Revenues	44,694,035	45,264,935	46,167,083	902,148
<b>EXPENDITURES:</b>				
Current:				
0011 Instruction	25,965,865	25,867,865	24,143,789	1,724,076
0012 Instructional Resources and Media Services	470,650	470,650	391,960	78,690
0013 Curriculum and Instructional Staff Development	401,825	401,825	335,258	66,567
0021 Instructional Leadership	635,235	635,235	557,406	77,829
0023 School Leadership	2,204,691	2,204,691	2,044,483	160,208
0031 Guidance, Counseling and Evaluation Services	1,734,965	1,734,965	1,686,505	48,460
0033 Health Services	439,300	439,300	384,813	54,487
0034 Student (Pupil) Transportation	1,882,000	2,281,700	2,067,046	214,654
0036 Extracurricular Activities	2,070,489	2,070,489	1,816,478	254,011
0041 General Administration	1,721,875	1,721,875	1,607,359	114,516
0051 Facilities Maintenance and Operations	6,141,250	6,816,250	6,176,523	639,727
0052 Security and Monitoring Services	279,400	339,400	279,745	59,655
0053 Data Processing Services	596,915	1,210,915	558,223	652,692
Capital Outlay:				
0081 Facilities Acquisition and Construction	-	455,000	449,875	5,125
Intergovernmental:				
0099 Other Intergovernmental Charges	500,000	500,000	473,868	26,132
6030 Total Expenditures	45,044,460	47,150,160	42,973,331	4,176,829
1200 Net Change in Fund Balances	(350,425)	(1,885,225)	3,193,752	5,078,977
0100 Fund Balance - September 1 (Beginning)	16,674,986	16,674,986	16,674,986	-
3000 Fund Balance - August 31 (Ending)	\$ 16,324,561	\$ 14,789,761	\$ 19,868,738	\$ 5,078,977

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DENISON INDEPENDENT SCHOOL DISTRICT  
SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY  
TEACHER RETIREMENT SYSTEM OF TEXAS  
FOR THE YEAR ENDED AUGUST 31, 2019

	FY 2019 Plan Year 2018	FY 2018 Plan Year 2017	FY 2017 Plan Year 2016
District's Proportion of the Net Pension Liability (Asset)	0.023020488%	0.0245013%	0.0248288%
District's Proportionate Share of Net Pension Liability (Asset)	\$ 12,671,035	\$ 7,834,199	\$ 9,382,436
State's Proportionate Share of the Net Pension Liability (Asset) Associated with the District	24,169,278	14,054,242	17,335,072
Total	<u>\$ 36,840,313</u>	<u>\$ 21,888,441</u>	<u>\$ 26,717,508</u>
District's Covered Payroll	\$ 28,223,304	\$ 27,776,413	\$ 27,552,253
District's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered Payroll	44.90%	28.20%	34.05%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	73.74%	82.17%	78.00%

Note: GASB 68, Paragraph 81 requires that the information on this schedule be data from the period corresponding with the periods covered as of the measurement dates of August 31, 2018 for year 2019, August 31, 2017 for year 2018, August 31, 2016 for year 2017, August 31, 2015 for year 2016 and August 31, 2014 for 2015.

Note: In accordance with GASB 68, Paragraph 138, only five years of data are presented this reporting period. "The information for all periods for the 10-year schedules that are required to be presented as required supplementary information may not be available initially. In these cases, during the transition period, that information should be presented for as many years as are available. The schedules should not include information that is not measured in accordance with the requirements of this Statement."

<u>FY 2016</u>		<u>FY 2015</u>	
<u>Plan Year 2015</u>		<u>Plan Year 2014</u>	
	0.0257218%		0.0148228%
\$	9,092,314	\$	3,959,374
	17,095,382		14,670,278
<u>\$ 26,187,696</u>		<u>\$ 18,629,652</u>	
\$	27,037,717	\$	25,748,904
	33.63%		15.38%
	78.43%		83.25%

DENISON INDEPENDENT SCHOOL DISTRICT  
SCHEDULE OF DISTRICT'S CONTRIBUTIONS FOR PENSIONS  
TEACHER RETIREMENT SYSTEM OF TEXAS  
FOR FISCAL YEAR 2019

	2019	2018	2017
Contractually Required Contribution	\$ 816,272	\$ 777,341	\$ 803,010
Contribution in Relation to the Contractually Required Contribution	(816,272)	(777,341)	(803,010)
Contribution Deficiency (Excess)	\$ -	\$ -	\$ -
District's Covered Payroll	\$ 29,361,977	\$ 28,223,304	\$ 27,776,413
Contributions as a Percentage of Covered Payroll	2.78%	2.75%	2.89%

Note: GASB 68, Paragraph 81 requires that the data in this schedule be presented as of the District's respective fiscal years as opposed to the time periods covered by the measurement dates ending August 31 of the preceding years.

Note: In accordance with GASB 68, Paragraph 138, the years of data presented this reporting period are those for which data is available. "The information for all periods for the 10-year schedules that are required to be presented as required supplementary information may not be available initially. In these cases, during the transition period, that information should be presented for as many years as are available. The schedules should not include information that is not measured in accordance with the requirements of this Statement."

<hr/>	
2016	2015
<hr/>	<hr/>
\$ 788,874	\$ 761,635
(788,874)	(761,635)
<hr/>	<hr/>
\$ -	\$ -
<hr/> <hr/>	<hr/> <hr/>
\$ 27,552,253	\$ 27,037,717
2.86%	2.82%

DENISON INDEPENDENT SCHOOL DISTRICT  
SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY  
TEACHER RETIREMENT SYSTEM OF TEXAS  
FOR THE YEAR ENDED AUGUST 31, 2019

	FY 2019 Plan Year 2018	FY 2018 Plan Year 2017
District's Proportion of the Net Liability (Asset) for Other Postemployment Benefits	0.033893398%	0.032722%
District's Proportionate Share of Net OPEB Liability (Asset)	\$ 16,923,284	\$ 14,229,567
State's Proportionate Share of the Net OPEB Liability (Asset) Associated with the District	23,979,737	21,660,937
Total	<u>\$ 40,903,021</u>	<u>\$ 35,890,504</u>
District's Covered Payroll	\$ 28,223,304	\$ 27,776,413
District's Proportionate Share of the Net OPEB Liability (Asset) as a Percentage of its Covered Payroll	59.96%	51.23%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	1.57%	0.91%

Note: GASB Codification, Vol. 2, P50.238 states that the information on this schedule should be determined as of the measurement date. Therefore the amounts reported for FY 2019 are for the measurement date August 31, 2018. The amounts for FY 2018 are based on the August 31, 2017 measurement date.

This schedule shows only the years for which this information is available. Additional information will be added until 10 years of data are available and reported.

DENISON INDEPENDENT SCHOOL DISTRICT  
 SCHEDULE OF DISTRICT'S CONTRIBUTIONS FOR OTHER POSTEMPLOYMENT BENEFITS (OPEB)  
 TEACHER RETIREMENT SYSTEM OF TEXAS  
 FOR FISCAL YEAR 2019

	2019	2018
Contractually Required Contribution	\$ 249,687	\$ 233,812
Contribution in Relation to the Contractually Required Contribution	(249,687)	(233,812)
Contribution Deficiency (Excess)	\$ -0-	\$ -0-
District's Covered Payroll	\$ 29,361,977	\$ 28,223,304
Contributions as a Percentage of Covered Payroll	0.85%	0.83%

Note: GASB Codification, Vol. 2, P50.238 requires that the data in this schedule be presented as of the District's respective fiscal years as opposed to the time periods covered by the measurement dates ending August 31 of the preceding year.

Information in this schedule should be provided only for the years where data is available. Eventually 10 years of data should be presented.

A. Notes to Schedule for the TRS Pension

*Changes in Benefit terms*

There were no changes in benefit terms that affected the measurement of the total pension liability during the measurement period.

*Changes in Assumptions*

Assumptions, methods, and plan changes that are specific to the Pension Trust Fund were updated from the prior year report. The Net Position Liability increased significantly since the prior measurement date due to a change in the following actuarial assumptions:

- The total pension liability as of August 31, 2018, was developed using a roll-forward method from August 31, 2017.
- Demographic assumptions including post-retirement mortality, termination rates, and rates of retirement were updated based on the experience study performed for TRS for the period ending August 31, 2017.
- Economic assumptions including rates of salary increase for the individual participants were updated based on the same experience study.
- The discount rate changed from 8.0 percent as of August 31, 2017, to 6.907 percent as of August 31, 2018.
- The long-term assumed rate of return changed from 8.0 percent to 7.25 percent.
- The change in the long-term assumed rate of return combined with the change in the single discount rate of return combined with the change in the single discount rate was the primary reason for the increase in the net pension liability.

B. Notes to Schedules for the TRS OPEB Plan

*Changes in Benefit*

The 85<sup>th</sup> Legislature, Regular Session passed the following statutory changes which became effective on September 1, 2017:

- Created a high-deductible health plan that provides a zero cost for generic prescriptions for certain preventive drugs and provides a zero premium for disability retirees who retired as a disability retiree on or before January 1, 2017 and are not eligible to enroll in Medicare.
- Created a single Medicare Advantage plan and Medicare prescription drug plan for all Medicare eligible participants.
- Allowed the System to provide other, appropriate health benefit plans to address the needs of enrollees eligible for Medicare.
- Allowed eligible retirees and the eligible dependents to enroll in TRS-Care when the retiree reaches 65 years of age, rather than waiting for the next enrollment period.
- Eliminated free coverage under TRS-Care, except for certain disability retirees enrolled during Plan Years 2018 through 2021, requiring members to contribute \$200 per month toward their health insurance premiums.

*Changes in Assumption*

The following were changes to the actuarial assumptions or other inputs that affected the measurement of total OPEB liability since the prior measurement period:

- Adjustments were made for retirees that were known to have discontinued their health care coverage in the fiscal year 2018. This change increased the Total OPEB Liability.
- The health care trend rate assumption was updated to reflect the anticipated return of the Health Insurer Fee (HIF) in 2020. This change increased the Total OPEB Liability.
- Demographic and economic assumptions were updated based on the experience study performed for TRS for the period ending August 31, 2017. This change increased the Total OPEB Liability.
- The discount rate changed from 3.42 percent as of August 31, 2017, to 3.69 percent, as of August 31, 2018. This change lowered the Total OPEB Liability \$2.3 billion.

In this valuation, the impact of the Cadillac tax has been calculated as a portion of the trend assumption. Assumptions and methods used to determine the impact of the Cadillac tax include:

- 2018 threshold of \$850/\$2,292 were indexed annually by 2.50 percent.
- Premium data submitted was not adjusted for permissible exclusions in the Cadillac tax.
- There was no special adjustment to the dollar limit other than those permissible for non-Medicare retirees over 55.

Results indicate that the value of the excise tax would be reasonably represented by a 25 basis point addition to the long-term trend rate assumption.



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**COMBINING SCHEDULES**

DENISON INDEPENDENT SCHOOL DISTRICT  
 COMBINING BALANCE SHEET  
 NONMAJOR GOVERNMENTAL FUNDS  
 AUGUST 31, 2019

Data Control Codes	205 Head Start	211 ESEA I, A Improving Basic Program	224 IDEA - Part B Formula	225 IDEA - Part B Preschool
<b>ASSETS</b>				
1110 Cash and Cash Equivalents	\$ -	\$ -	\$ -	\$ -
1240 Due from Other Governments	77,327	402,600	580,135	13,186
1300 Inventories	-	-	-	-
1000 Total Assets	<u>\$ 77,327</u>	<u>\$ 402,600</u>	<u>\$ 580,135</u>	<u>\$ 13,186</u>
<b>LIABILITIES</b>				
2110 Accounts Payable/Bank Overdrafts	\$ 58,761	\$ 334,690	\$ 530,331	\$ 9,914
2160 Accrued Wages Payable	18,566	67,910	49,804	3,272
2300 Unearned Revenue	-	-	-	-
2000 Total Liabilities	<u>77,327</u>	<u>402,600</u>	<u>580,135</u>	<u>13,186</u>
<b>FUND BALANCES</b>				
Nonspendable Fund Balance:				
3410 Inventories	-	-	-	-
Restricted Fund Balance:				
3450 Federal or State Funds Grant Restriction	-	-	-	-
3490 Other Restricted Fund Balance	-	-	-	-
Committed Fund Balance:				
3545 Other Committed Fund Balance	-	-	-	-
3000 Total Fund Balances	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
4000 Total Liabilities and Fund Balances	<u>\$ 77,327</u>	<u>\$ 402,600</u>	<u>\$ 580,135</u>	<u>\$ 13,186</u>

226 Evaluation Capacity Grant	240 National Breakfast and Lunch Program	242 Summer Feeding Program	244 Career and Technical - Basic Grant	255 ESEA II,A Training and Recruiting	263 Title III, A English Lang. Acquisition	288 Title VI, Indian Educ. Grant	289 Title IV, Part A, Subpart 1
\$ -	\$ 632,648	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
-	143,970	-	-	45,667	-	-	69,978
-	34,927	-	-	-	-	-	-
<u>\$ -</u>	<u>\$ 811,545</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 45,667</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 69,978</u>
\$ -	\$ 86,313	\$ -	\$ -	\$ 45,667	\$ -	\$ -	\$ 69,978
-	51,211	-	-	-	-	-	-
-	-	-	-	-	-	-	-
<u>-</u>	<u>137,524</u>	<u>-</u>	<u>-</u>	<u>45,667</u>	<u>-</u>	<u>-</u>	<u>69,978</u>
-	34,927	-	-	-	-	-	-
-	639,094	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
<u>-</u>	<u>674,021</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<u>\$ -</u>	<u>\$ 811,545</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 45,667</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 69,978</u>

DENISON INDEPENDENT SCHOOL DISTRICT  
 COMBINING BALANCE SHEET  
 NONMAJOR GOVERNMENTAL FUNDS  
 AUGUST 31, 2019

Data Control Codes	385 Visually Impaired SSVI	397 Teacher Training Reimbursement	410 State Instructional Materials	429 Other State Special Revenue Funds
<b>ASSETS</b>				
1110 Cash and Cash Equivalents	\$ -	\$ 3,600	\$ -	\$ -
1240 Due from Other Governments	-	-	4,887	-
1300 Inventories	-	-	-	-
1000 Total Assets	<u>\$ -</u>	<u>\$ 3,600</u>	<u>\$ 4,887</u>	<u>\$ -</u>
<b>LIABILITIES</b>				
2110 Accounts Payable/Bank Overdrafts	\$ -	\$ -	\$ 4,887	\$ -
2160 Accrued Wages Payable	-	-	-	-
2300 Unearned Revenue	-	3,600	-	-
2000 Total Liabilities	<u>-</u>	<u>3,600</u>	<u>4,887</u>	<u>-</u>
<b>FUND BALANCES</b>				
Nonspendable Fund Balance:				
3410 Inventories	-	-	-	-
Restricted Fund Balance:				
3450 Federal or State Funds Grant Restriction	-	-	-	-
3490 Other Restricted Fund Balance	-	-	-	-
Committed Fund Balance:				
3545 Other Committed Fund Balance	-	-	-	-
3000 Total Fund Balances	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
4000 Total Liabilities and Fund Balances	<u>\$ -</u>	<u>\$ 3,600</u>	<u>\$ 4,887</u>	<u>\$ -</u>

461 Campus Activity Funds	483 Local Grants	Total Nonmajor Governmental Funds
\$ 249,844	\$ 131,509	\$ 1,017,601
-	-	1,337,750
-	-	34,927
<u>\$ 249,844</u>	<u>\$ 131,509</u>	<u>\$ 2,390,278</u>
\$ 6,300	\$ 144	\$ 1,146,985
-	-	190,763
-	-	3,600
<u>6,300</u>	<u>144</u>	<u>1,341,348</u>
-	-	34,927
-	-	639,094
-	131,365	131,365
243,544	-	243,544
<u>243,544</u>	<u>131,365</u>	<u>1,048,930</u>
<u>\$ 249,844</u>	<u>\$ 131,509</u>	<u>\$ 2,390,278</u>

DENISON INDEPENDENT SCHOOL DISTRICT  
 COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN  
 FUND BALANCES - NONMAJOR GOVERNMENTAL FUNDS  
 FOR THE YEAR ENDED AUGUST 31, 2019

Data Control Codes	205 Head Start	211 ESEA I, A Improving Basic Program	224 IDEA - Part B Formula	225 IDEA - Part B Preschool
<b>REVENUES:</b>				
5700 Total Local and Intermediate Sources	\$ -	\$ -	\$ -	\$ -
5800 State Program Revenues	-	-	-	-
5900 Federal Program Revenues	232,500	1,297,966	1,061,944	37,322
5020 Total Revenues	232,500	1,297,966	1,061,944	37,322
<b>EXPENDITURES:</b>				
Current:				
0011 Instruction	232,500	1,174,429	785,463	37,322
0012 Instructional Resources and Media Services	-	70,491	-	-
0013 Curriculum and Instructional Staff Development	-	34,673	-	-
0021 Instructional Leadership	-	2,042	80,564	-
0023 School Leadership	-	3,336	-	-
0031 Guidance, Counseling and Evaluation Services	-	-	193,206	-
0033 Health Services	-	-	64	-
0035 Food Services	-	-	-	-
0036 Extracurricular Activities	-	-	2,647	-
0052 Security and Monitoring Services	-	-	-	-
0061 Community Services	-	12,995	-	-
6030 Total Expenditures	232,500	1,297,966	1,061,944	37,322
1200 Net Change in Fund Balance	-	-	-	-
0100 Fund Balance - September 1 (Beginning)	-	-	-	-
3000 Fund Balance - August 31 (Ending)	\$ -	\$ -	\$ -	\$ -

226 Evaluation Capacity Grant	240 National Breakfast and Lunch Program	242 Summer Feeding Program	244 Career and Technical - Basic Grant	255 ESEA II,A Training and Recruiting	263 Title III, A English Lang. Acquisition	288 Title VI, Indian Educ. Grant	289 Title IV, Part A, Subpart 1
\$ -	\$ 661,264	\$ 634	\$ -	\$ -	\$ -	\$ -	\$ -
-	88,280	-	-	-	-	-	-
10,000	2,508,925	59,547	62,550	156,827	20,352	55,337	72,875
10,000	3,258,469	60,181	62,550	156,827	20,352	55,337	72,875
-	-	-	62,550	-	20,352	55,337	27,575
-	-	-	-	-	-	-	-
-	-	-	-	156,827	-	-	-
-	-	-	-	-	-	-	-
10,000	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	3,350,989	60,181	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	45,300
-	-	-	-	-	-	-	-
10,000	3,350,989	60,181	62,550	156,827	20,352	55,337	72,875
-	(92,520)	-	-	-	-	-	-
-	766,541	-	-	-	-	-	-
\$ -	\$ 674,021	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -



DENISON INDEPENDENT SCHOOL DISTRICT  
 COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN  
 FUND BALANCES - NONMAJOR GOVERNMENTAL FUNDS  
 FOR THE YEAR ENDED AUGUST 31, 2019

Data Control Codes	385 Visually Impaired SSVI	397 Teacher Training Reimbursement	410 State Instructional Materials	429 Other State Special Revenue Funds
<b>REVENUES:</b>				
5700 Total Local and Intermediate Sources	\$ -	\$ -	\$ -	\$ -
5800 State Program Revenues	910	-	772,086	607
5900 Federal Program Revenues	-	-	-	-
5020 Total Revenues	910	-	772,086	607
<b>EXPENDITURES:</b>				
Current:				
0011 Instruction	910	-	772,086	607
0012 Instructional Resources and Media Services	-	-	-	-
0013 Curriculum and Instructional Staff Development	-	-	-	-
0021 Instructional Leadership	-	-	-	-
0023 School Leadership	-	-	-	-
0031 Guidance, Counseling and Evaluation Services	-	-	-	-
0033 Health Services	-	-	-	-
0035 Food Services	-	-	-	-
0036 Extracurricular Activities	-	-	-	-
0052 Security and Monitoring Services	-	-	-	-
0061 Community Services	-	-	-	-
6030 Total Expenditures	910	-	772,086	607
1200 Net Change in Fund Balance	-	-	-	-
0100 Fund Balance - September 1 (Beginning)	-	-	-	-
3000 Fund Balance - August 31 (Ending)	\$ -	\$ -	\$ -	\$ -

461 Campus Activity Funds	483 Local Grants	Total Nonmajor Governmental Funds
\$ 347,603	\$ 161,846	\$ 1,171,347
-	-	861,883
-	-	5,576,145
347,603	161,846	7,609,375
-	174,992	3,344,123
-	-	70,491
-	-	191,500
-	-	82,606
-	-	3,336
-	-	203,206
-	-	64
-	-	3,411,170
361,399	-	364,046
-	-	45,300
-	-	12,995
361,399	174,992	7,728,837
(13,796)	(13,146)	(119,462)
257,340	144,511	1,168,392
\$ 243,544	\$ 131,365	\$ 1,048,930

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**REQUIRED TEXAS EDUCATION AGENCY SCHEDULES**

DENISON INDEPENDENT SCHOOL DISTRICT  
 SCHEDULE OF DELINQUENT TAXES RECEIVABLE  
 FISCAL YEAR ENDED AUGUST 31, 2019

Last 10 Years Ended August 31	(1)	(2)	(3)
	Tax Rates		Assessed/Appraised Value for School Tax Purposes
	Maintenance	Debt Service	
2010 and prior years	Various	Various	\$ 3,559,016,934
2011	1.170000	0.101200	1,340,895,332
2012	1.170000	0.298200	1,316,631,590
2013	1.170000	0.311200	1,304,608,898
2014	1.170000	0.329200	1,326,312,166
2015	1.170000	0.329200	1,349,069,570
2016	1.170000	0.329200	1,384,519,410
2017	1.170000	0.329200	1,496,209,912
2018	1.170000	0.329200	1,603,965,648
2019 (School year under audit)	1.170000	0.329200	1,798,602,998
1000 TOTALS			

(10) Beginning Balance 9/1/2018	(20) Current Year's Total Levy	(31) Maintenance Collections	(32) Debt Service Collections	(40) Entire Year's Adjustments	(50) Ending Balance 8/31/2019
\$ 220,114	\$ -	\$ 8,153	\$ 746	\$ (24,702)	\$ 186,513
48,646	-	3,655	316	(377)	44,298
49,180	-	4,406	1,123	7	43,658
49,300	-	5,032	1,339	206	43,135
63,209	-	6,272	1,765	893	56,065
85,942	-	14,847	4,177	(73)	66,845
96,712	-	19,661	5,532	1,506	73,025
190,287	-	76,956	21,653	17,099	108,777
437,600	-	125,040	35,182	(86,454)	190,924
-	26,964,656	20,663,194	5,813,952	71,416	558,926
<u>\$ 1,240,990</u>	<u>\$ 26,964,656</u>	<u>\$ 20,927,216</u>	<u>\$ 5,885,785</u>	<u>\$ (20,479)</u>	<u>\$ 1,372,166</u>

DENISON INDEPENDENT SCHOOL DISTRICT  
 SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE  
 BUDGET AND ACTUAL - CHILD NUTRITION PROGRAM  
 FOR THE YEAR ENDED AUGUST 31, 2019

Data Control Codes	Budgeted Amounts		Actual Amounts (GAAP BASIS)	Variance With Final Budget Positive or (Negative)
	Original	Final		
<b>REVENUES:</b>				
5700 Total Local and Intermediate Sources	\$ 690,000	\$ 690,000	\$ 661,264	\$ (28,736)
5800 State Program Revenues	79,000	79,000	88,280	9,280
5900 Federal Program Revenues	2,478,000	2,478,000	2,508,925	30,925
5020 Total Revenues	<u>3,247,000</u>	<u>3,247,000</u>	<u>3,258,469</u>	<u>11,469</u>
<b>EXPENDITURES:</b>				
Current:				
0035 Food Services	<u>3,364,800</u>	<u>3,464,800</u>	<u>3,350,989</u>	<u>113,811</u>
6030 Total Expenditures	<u>3,364,800</u>	<u>3,464,800</u>	<u>3,350,989</u>	<u>113,811</u>
1200 Net Change in Fund Balances	(117,800)	(217,800)	(92,520)	125,280
0100 Fund Balance - September 1 (Beginning)	<u>766,541</u>	<u>766,541</u>	<u>766,541</u>	<u>-</u>
3000 Fund Balance - August 31 (Ending)	<u>\$ 648,741</u>	<u>\$ 548,741</u>	<u>\$ 674,021</u>	<u>\$ 125,280</u>

DENISON INDEPENDENT SCHOOL DISTRICT  
 SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE  
 BUDGET AND ACTUAL - DEBT SERVICE FUND  
 FOR THE YEAR ENDED AUGUST 31, 2019

Data Control Codes	Budgeted Amounts		Actual Amounts (GAAP BASIS)	Variance With Final Budget Positive or (Negative)
	Original	Final		
<b>REVENUES:</b>				
5700 Total Local and Intermediate Sources	\$ 6,708,500	\$ 6,708,500	\$ 6,016,864	\$ (691,636)
5800 State Program Revenues	100,000	100,000	177,138	77,138
5020 Total Revenues	6,808,500	6,808,500	6,194,002	(614,498)
<b>EXPENDITURES:</b>				
Debt Service:				
0071 Principal on Long-Term Debt	1,037,480	1,037,480	1,037,479	1
0072 Interest on Long-Term Debt	4,183,300	4,183,300	4,183,289	11
0073 Bond Issuance Cost and Fees	5,000	7,000	5,600	1,400
6030 Total Expenditures	5,225,780	5,227,780	5,226,368	1,412
1200 Net Change in Fund Balances	1,582,720	1,580,720	967,634	(613,086)
0100 Fund Balance - September 1 (Beginning)	1,676,264	1,676,264	1,676,264	-
3000 Fund Balance - August 31 (Ending)	\$ 3,258,984	\$ 3,256,984	\$ 2,643,898	\$ (613,086)



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REPORT ON INTERNAL CONTROLS, COMPLIANCE  
AND FEDERAL AWARDS

# Kirk & Richardson. P.C.

Members of the American Institute of Certified Public Accountants  
Governmental Audit Quality Center

## **INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

Board of Trustees  
Denison Independent School District  
1201 South Rusk Avenue  
Denison, Texas 75020

Members of the Board of Trustees:

We have audited in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Denison Independent School District (the "District") as of and for the year ended August 31, 2019, and the related notes to the financial statements which collectively comprise the District's basic financial statements and have issued our report thereon dated November 14, 2019.

### **Internal Control over Financial Reports**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or, detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those in charged with governance.

Our consideration of the internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit, we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations,

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Email: info@krp-cpa.com

Don Richardson, CPA \* Sandhya Magar, CPA

contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Audit Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Kirk & Richardson, P.C.*

Kirk & Richardson, P.C.  
Fort Worth, Texas  
November 14, 2019

# Kirk & Richardson, P.C.

Members of the American Institute of Certified Public Accountants  
Governmental Audit Quality Center

## **INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE**

Board of Trustees  
Denison Independent School District  
1201 South Rusk Avenue  
Denison, Texas 75020

Members of the Board of Trustees:

### **Report on Compliance for Each Major Federal Program**

We have audited the Denison Independent School District (the "District") compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the District's major federal programs for the year ended August 31, 2019. The District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

### **Management's Responsibility**

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

### **Auditor's Responsibility**

Our responsibility is to express an opinion on compliance for each of the District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirement of Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on the compliance for each major federal program. However, our audit does not provide a legal determination on the District's compliance with those requirements.

## **Opinion on Each Major Federal Program**

In our opinion, the District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended August 31, 2019.

## **Report on Internal Control over Compliance**

Management of the District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control of compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

*Kirk & Richardson, P.C.*

Kirk & Richardson, P.C.  
Fort Worth, Texas  
November 14, 2019

DENISON INDEPENDENT SCHOOL DISTRICT  
 SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
 FOR THE YEAR ENDED AUGUST 31, 2019

**Section I - Summary of Auditor's Results**

*Financial Statements*

Type of auditor's report issued:	Unmodified
Internal control over financial reporting:	
Material weaknesses identified?	No
Significant deficiency(ies) identified that are not considered to be material weakness?	No
Noncompliance material to financial statements noted?	No

*Federal Awards*

Internal control over major programs:	
Material weaknesses identified?	No
Significant deficiency(ies) identified that are not considered to be material weakness?	No
Type of auditor's report issued on compliance for major programs:	Unmodified
Any audit findings disclosed that are required to be reported in accordance with <i>Audit Requirements for Federal Awards</i> (Uniform Guidance).	No

Identification of major programs:

CFDA Number(s)	Name of Federal Program or Cluster
84.027	IDEA – Part B, Formula
84.173	IDEA – Part B, Preschool
84.048	Career & Technical – Basic Grant

Dollar threshold used to distinguish between Type A and Type B programs: \$750,000.

Auditee qualified as low risk auditee?: Yes

**Section II – Financial Statement Findings**

None.

**Section III – Federal Award Findings and Questioned Costs**

None.



# DENISON INDEPENDENT SCHOOL DISTRICT

1201 SOUTH RUSK AVENUE  
(903) 462-7000

DENISON, TEXAS 75020-6340  
Fax (903) 462-7002

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## SUMMARY SCHEDULE OF PRIOR YEAR AUDIT FINDINGS FOR THE YEAR ENDED AUGUST 31, 2019

PRIOR YEAR'S FINDING/NONCOMPLIANCE:

None required.





# DENISON INDEPENDENT SCHOOL DISTRICT

1201 SOUTH RUSK AVENUE  
(903) 462-7000

DENISON, TEXAS 75020-6340  
Fax (903) 462-7002

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## CORRECTIVE ACTION PLAN FOR THE YEAR ENDED AUGUST 31, 2019

### CORRECTIVE ACTION PLAN:

Contact Person: Randy Reid, Assistant Superintendent for Business Services  
1-903-462-7036

None required.

DENISON INDEPENDENT SCHOOL DISTRICT  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED AUGUST 31, 2019

(1)	(2)	(3)	(4)
FEDERAL GRANTOR/ PASS-THROUGH GRANTOR/ PROGRAM or CLUSTER TITLE	Federal CFDA Number	Pass-Through Entity Identifying Number	Federal Expenditures
<b>U.S. DEPARTMENT OF EDUCATION</b>			
<u>Direct Programs</u>			
Indian Education Grant	FD288	S060A172561	\$ 55,337
Total Direct Programs			55,337
<b>TOTAL U.S. DEPARTMENT OF EDUCATION</b>			<b>55,337</b>
<b>U.S. DEPARTMENT OF DEFENSE</b>			
<u>Direct Programs</u>			
Grayson County Flood Control	12.112		53,349
Total Direct Programs			53,349
<b>TOTAL U.S. DEPARTMENT OF DEFENSE</b>			<b>53,349</b>
<b>U.S. DEPARTMENT OF EDUCATION</b>			
<u>Passed Through State Department of Education</u>			
ESEA, Title I, Part A - Improving Basic Programs	84.010A	19610101091903	1,181,356
Ttl I 1003 School Improvement	84.010A	19610141091903	116,610
Total CFDA Number 84.010A			1,297,966
*IDEA - Part B, Formula	84.027	18660001091903000	295,211
*IDEA - Part B, Formula	84.027	19660001091903000	766,733
*Evaluation Capacity Award	84.027	226543190013	10,000
Total CFDA Number 84.027			1,071,944
*IDEA - Part B, Preschool	84.173	186610010919036000	11,510
*IDEA - Part B, Preschool	84.173	196610010919036000	25,812
Total CFDA Number 84.173			37,322
Total Special Education Cluster (IDEA)			1,109,266
Career and Technical - Basic Grant	84.048	19420006091903	62,550
Title III, Part A - English Language Acquisition	84.365A	0919037	20,352
ESEA, Title II, Part A, Teacher Principal Training	84.367A	19694501091903	156,827
Title IV, Part A, Subpart 1	84.424	19680101091903	72,876
Total Passed Through State Department of Education			2,719,837
<b>TOTAL U.S. DEPARTMENT OF EDUCATION</b>			<b>2,719,837</b>
<b>U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES</b>			
<u>Passed Through State Department of Education</u>			
Head Start	93.600	06CH010655	232,500
Total Passed Through State Department of Education			232,500
<b>TOTAL U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES</b>			<b>232,500</b>
<b>U.S. DEPARTMENT OF AGRICULTURE</b>			
<u>Passed Through the State Department of Agriculture</u>			
*School Breakfast Program	10.553		600,476
*National School Lunch Program - Cash Assistance	10.555		1,512,900
*National School Lunch Prog. - Non-Cash Assistance	10.555		197,065
Total CFDA Number 10.555			1,709,965
*Non Cash Assistance - Summer Feeding Program	10.559		59,547
Total Child Nutrition Cluster			2,369,988

DENISON INDEPENDENT SCHOOL DISTRICT  
 SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
 FOR THE YEAR ENDED AUGUST 31, 2019

(1)	(2)	(3)	(4)
FEDERAL GRANTOR/ PASS-THROUGH GRANTOR/ PROGRAM or CLUSTER TITLE	Federal CFDA Number	Pass-Through Entity Identifying Number	Federal Expenditures
Child & Adult Care Food Program - Cash Assistance	10.558		<u>198,485</u>
Total Passed Through the State Department of Agriculture			<u>2,568,473</u>
<b>TOTAL U.S. DEPARTMENT OF AGRICULTURE</b>			<u>2,568,473</u>
<b>TOTAL EXPENDITURES OF FEDERAL AWARDS</b>			<u>\$ 5,629,496</u>

\*Clustered Programs

DENISON INDEPENDENT SCHOOL DISTRICT  
*NOTES TO SCHEDULE OF EXPENDITURES TO FEDERAL AWARDS*  
 AUGUST 31, 2019

NOTE A – BASIS OF PRESENTATION

The accompanying schedule of expenditures of federal awards (the “Schedule”) includes the federal award activity of the Denison Independent School District (the “District”) under programs of the federal government for the year ended August 31, 2019. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of District it is not intended to and does not present the financial position, changes in net position, or cash flows of the District

NOTE B—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance wherein certain types of expenditures are not allowable or are limited as to reimbursement.

NOTE C—INDIRECT COST RATE

The District has elected not to use the 10% de minimis indirect cost rate as allowed under the Uniform Guidance.

NOTE D – RECONCILIATION OF EXPENDITURES OF FEDERAL AWARDS

The following is a reconciliation of expenditures of federal awards program per the Schedule of Expenditures of Federal Awards and expenditures reported in the financial statements as follows:

Total federal sources per financial statements for Governmental Funds	\$7,072,444
School Health & Related Services (SHARS) reimbursement not reported in the Schedule of Expenditures of Federal Awards	(1,442,950)
Rounding	2
Total federal expenditures on Schedule of Expenditures of Federal Awards	<u>\$5,629,496</u>